THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 1786 Session of 1987

INTRODUCED BY COHEN, PRESSMANN, RITTER, LEVDANSKY, FREEMAN, DeLUCA, KOSINSKI, KASUNIC, BELARDI, VEON AND BELFANTI, OCTOBER 5, 1987

REFERRED TO COMMITTEE ON LABOR RELATIONS, OCTOBER 5, 1987

AN ACT

| 1 | Amending the act of April 9, 1929 (P.L.177, No.175), entitled |
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| 2 | "An act providing for and reorganizing the conduct of the |
| 3 | executive and administrative work of the Commonwealth by the |
| 4 | Executive Department thereof and the administrative |
| 5 | departments, boards, commissions, and officers thereof, |
| б | including the boards of trustees of State Normal Schools, or |
| 7 | Teachers Colleges; abolishing, creating, reorganizing or |
| 8 | authorizing the reorganization of certain administrative |
| 9 | departments, boards, and commissions; defining the powers and |
| 10 | duties of the Governor and other executive and administrative |
| 11 | officers, and of the several administrative departments, |
| 12 | boards, commissions, and officers; fixing the salaries of the |
| 13 | Governor, Lieutenant Governor, and certain other executive |
| 14 | and administrative officers; providing for the appointment of |
| 15 | certain administrative officers, and of all deputies and |
| 16 | other assistants and employes in certain departments, boards, |
| 17 | and commissions; and prescribing the manner in which the |
| 18 | number and compensation of the deputies and all other |
| 19 | assistants and employes of certain departments, boards and |
| 20 | commissions shall be determined, " reestablishing the |
| 21 | Industrial Board; providing for its composition, powers and |
| 22 | duties; further providing for the powers and duties of the |
| 23 | Department of Labor and Industry; providing for a Policy, |
| 24 | Planning and Evaluation Advisory Committee; making an |
| 25 | editorial change; and making repeals. |
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26 The General Assembly of the Commonwealth of Pennsylvania

27 hereby enacts as follows:

28 Section 1. As much as applies to the Department of Labor and 29 Industry in section 203 of the act of April 9, 1929 (P.L.177,

No.175), known as The Administrative Code of 1929, amended 1 December 3, 1970 (P.L.834, No.275), is amended to read: 2 3 Section 203. Advisory Boards and Commissions. -- The following 4 advisory boards and commissions are placed in and made parts of 5 the respective administrative departments, as follows: * * * 6 7 In the Department of Labor and Industry, 8 [Industrial Board,] Advisory Council on Affairs of the Handicapped, 9 10 Advisory Board on Problems of Older Workers[;]_ 11 Policy, Planning and Evaluation Advisory <u>Committee;</u> 12 13 * * * 14 Section 2. Section 207.1(d)(2) of the act, added November 8, 15 1976 (P.L.1109, No.227), is amended to read: 16 Section 207.1. Gubernatorial Appointments. --* * * 17 The Governor shall nominate in accordance with the (d) provisions of the Constitution of the Commonwealth of 18 19 Pennsylvania and, by and with the advice and consent of a 20 majority of the members elected to the Senate appoint persons to 21 fill the following positions: * * * 22 23 (2) Those members which he is authorized to appoint to the 24 Board of Pardons, the Board of Probation and Parole, the State 25 Civil Service Commission, the State Horse Racing Commission, the 26 State Harness Racing Commission, the Board of Arbitration of 27 Claims, the Pennsylvania Securities Commission, the Pennsylvania Industrial Development Authority, the State Board of Education, 28 29 the Board of State College and University Directors, the Board 30 of Trustees of Pennsylvania State University, the Board of - 2 -19870H1786B2221

Trustees of the University of Pittsburgh, the Board of Trustees 1 of Temple University, the Board of Trustees of Lincoln 2 3 University, the Environmental Hearing Board, the Pennsylvania 4 Crime Commission, the Pennsylvania Labor Relations Board, [the 5 Industrial Board,] the Unemployment Compensation Board of Review, the Workmen's Compensation Appeals Board, the State Art 6 7 Commission, the State Lottery Commission, the State 8 Transportation Commission and the Pennsylvania Human Relations 9 Commission.

10 * * *

Section 3. Section 445 of the act, amended June 21, 1937 (P.L.1865, No.373), is amended to read:

Section 445. The Industrial Board.--(a) The Industrial Board shall consist of the Secretary of Labor and Industry[, and four additional members, one of whom shall be an employer of labor, one a wage earner and one a woman. The Secretary of Labor and Industry shall be the chairman of the board.

18 Three members of the board shall be a quorum.

19 The members of the Industrial Board, other than the chairman, 20 shall receive fifteen dollars per day while in the performance 21 of their official duties.] <u>or his designee and six additional</u>

22 members appointed by the Governor, one of whom shall be a

23 licensed architect, one a licensed engineer, one a

24 representative of the building industry with experience in

25 <u>building safety, one a representative of an employe organization</u>

26 with experience in building safety and two representatives of

27 the general public.

(b) The Secretary of Labor and Industry or his designee
shall be the chairman of the board.

30 <u>(c)</u> Four members of the board shall constitute a quorum. 19870H1786B2221 - 3 -

1 (d) A majority vote shall be required for any official action of the board. 2 3 (e) All members other than the Secretary of Labor and 4 Industry or his designee shall be appointed for terms of four 5 years, such terms to run concurrent with that of the Governor. Senate confirmation shall not be required. Any member appointed 6 7 to fill a vacancy created otherwise than by expiration of term 8 shall be appointed for the unexpired term of the member whom he 9 is to succeed. 10 (f) Board members, other than the Secretary of Labor and 11 Industry or his designee, shall receive one hundred dollars per diem while actually attending to the work of the board. Members 12 13 shall also receive the amount of reasonable traveling, hotel and other necessary expenses incurred in the performance of their 14 15 duties in accordance with Commonwealth regulations. 16 (q) The board may, at the discretion of the chairman, hear 17 appeals or perform its other duties in panels of three members, 18 including the chairman, one of the professional members (the 19 architect, engineer or representative of the building industry) 20 and one member representing an employe organization or a public 21 member. Panels may hold hearings in the various regions of this 22 Commonwealth for the convenience of petitioners or other 23 witnesses. Decisions of the panels shall be final unless the 24 chairman, upon his own initiative or upon request of another 25 panel member, refers the matter to the full board for review. 26 The first hearing on any petition shall be held on any petition 27 within forty-five days of receipt of the receiving petition. 28 Section 4. Section 528 of the act, amended July 6, 1961 (P.L.516, No.267), is amended to read: 29 30 Section 528. Cotton Fabrics. -- All cotton fabrics or other

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1 fabrics or material used in State institutions, which involves 2 the threat of fire, shall be treated, processed or used so as to 3 lessen danger from fire, smoke or panic in accordance with 4 regulations of the Department of Labor and Industry [approved by 5 the Industrial Board].

Section 5. Section 2203 of the act is amended to read: 6 7 Section 2203. Investigations. -- The Department of Labor and Industry shall have the power to make investigations and surveys 8 9 upon any subject within the jurisdiction of the department, 10 either upon its own initiative or upon the request of [the Industrial Board] an advisory board, commission or committee. 11 12 Section 6. Section 2205 of the act, repealed in part July 13 31, 1968 (P.L.769, No.240), is amended to read: 14 Section 2205. Rules and Regulations.--[Subject to approval 15 by the Industrial Board, the] The Department of Labor and 16 Industry shall have the power to make rules and regulations for 17 carrying into effect the laws regulating the labor of persons 18 within this Commonwealth, and the construction, ventilation, and 19 equipment of the rooms, buildings, or places where such labor is 20 performed, or where public assemblies are held, and to enforce 21 all such rules and regulations.

22 Section 7. The act is amended by adding a section to read: 23 Section 2209.3. Policy, Planning and Evaluation Advisory Committee.--(a) A Policy, Planning and Evaluation Advisory 24 25 Committee is hereby created within the Department of Labor and 26 Industry. The committee shall consist of any reasonable number 27 of members, to be appointed by the Secretary of Labor and 28 Industry. The appointees must, however, include at least two 29 women who are employed by a private employer within this 30 Commonwealth, two representatives of organized labor, two

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| 1 | representatives of Statewide business organizations and two |
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| 2 | members representing minority ethnic groups. The appointments |
| 3 | may be made in any combination. |
| 4 | (b) The Secretary of Labor and Industry shall appoint |
| 5 | subcommittees which may or may not have overlapping membership |
| 6 | with the committee. These subcommittees shall include, but not |
| 7 | <u>be limited to, a subcommittee on Farm Labor, a subcommittee on</u> |
| 8 | Child Labor, a subcommittee on Industrial Homework and a |
| 9 | subcommittee on Women and Minorities in the Workforce. |
| 10 | (c) The committee shall have the power to advise the |
| 11 | department on all issues and regulations within the department's |
| 12 | jurisdiction. The committee shall also be specifically |
| 13 | responsible for advising the department on those topics |
| 14 | previously assigned to the Industrial Board, including farm |
| 15 | labor, child labor, industrial homework, women in the workforce, |
| 16 | <u>as well as, on plans to regularize or improve employment</u> |
| 17 | opportunities. |
| 18 | (d) The committee may consider, study and investigate the |
| 19 | work of the department and issue reports, and may request the |
| 20 | department to investigate or survey any subject within the |
| 21 | department's jurisdiction. The committee may also study any |
| 22 | issue area relevant to the department's jurisdiction and make |
| 23 | reports. |
| 24 | (e) The director of the Office of Policy, Planning and |
| 25 | Evaluation within the department shall serve as Executive |
| 26 | Director of the committee. The Executive Director shall be |
| 27 | responsible for providing the committee with such materials and |
| 28 | information as may be necessary for the conduct of the |
| 29 | <u>committee's business.</u> |
| 30 | (f) Committee and subcommittee members shall receive the |

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1 amount of reasonable traveling, hotel and other necessary

2 expenses incurred in the performance of their duties in

3 accordance with Commonwealth regulations.

Section 8. Section 2214 of the act is amended to read:
Section 2214. Industrial Board.--The Industrial Board
created by this act shall have the power, and its duty shall be:
(a) To meet at least once each month for the purpose of
considering such matters as are brought before it or the
Secretary of Labor and Industry shall request;

10 (b) To hold hearings with reference to the application by 11 the department of the laws [affecting labor] <u>specified in</u> 12 <u>subsection (h)</u>, upon appeal either of employees or employers or 13 of the public and, after such hearings, to make recommendations 14 to the department;

15 (c) To [approve or disapprove the rules and regulations 16 established by the Department of Labor and Industry, and to] 17 make suggestions to the department for the formulation of [such] 18 rules and regulations within its jurisdiction;

19 [(d) To consider, study, and investigate the conduct of the 20 work of the Department of Labor and Industry. For this purpose, 21 the board shall have access at any time to all books, papers, 22 documents, and records pertaining to or belonging to the 23 department, and may require oral or written information from any 24 officer or employe thereof.]

(d) To retain the power to grant variances and hear appeals
within its jurisdiction arising out of the enforcement actions
of the department consistent with the powers granted to the
board by section 14 of the act of June 2, 1913 (P.L.396,
No.267), entitled "An act creating a Department of Labor and
Industry; defining its powers and duties; establishing an

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| 1 | Industrial Board; providing for the appointment of a |
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| 2 | Commissioner of Labor, inspectors, statisticians, clerks, and |
| 3 | others to enforce the provisions of this act, and providing |
| 4 | salaries for the same; prescribing a standard of reasonable and |
| 5 | adequate protection to be observed in the rooms, buildings, and |
| 6 | places where labor is employed; empowering the said Industrial |
| 7 | Board to make, alter, amend, and repeal rules and regulations |
| 8 | relating thereto; transferring the powers and duties of the |
| 9 | Department of Factory Inspection to the Department of Labor and |
| 10 | Industry, and abolishing the Department of Factory Inspection; |
| 11 | and providing a penalty for the violation of the provisions of |
| 12 | this act, or the rules and regulations of the said board." |
| 13 | (e) To perform any other duties assigned to the board by the |
| 14 | <u>Secretary of Labor and Industry;</u> |
| 15 | (f) To request or initiate investigations and make reports |
| 16 | on all matters within its jurisdiction. The department shall |
| 17 | cooperate with the board and provide such information as the |
| 18 | <u>board may request;</u> |
| 19 | (g) To establish such technical advisory boards or |
| 20 | committees as may be necessary for the performance of its |
| 21 | duties, including, but not limited to, a Fire and Panic Advisory |
| 22 | Board, an Elevator Advisory Board and a Boiler Advisory Board; |
| 23 | (h) To have jurisdiction under the following acts: |
| 24 | (1) The act of May 30, 1895 (P.L.129, No.99), entitled "An |
| 25 | act to provide for safety guards upon passenger elevators and |
| 26 | providing a penalty for violation thereof." |
| 27 | (2) The act of April 27, 1927 (P.L.465, No.299), referred to |
| 28 | as the Fire and Panic Act. |
| 29 | (3) The act of May 2, 1929 (P.L.1513, No.451), referred to |
| 30 | as the Boiler Regulation Law. |
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| 1 | (4) The act of May 2, 1929 (P.L.1518, No.452), referred to |
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| 2 | as the Elevator Regulation Law. |
| 3 | (5) The act of May 18, 1937 (P.L.654, No.174), entitled "An |
| 4 | act to provide for the safety and to protect the health and |
| 5 | morals of persons while employed; prescribing certain |
| б | regulations and restrictions concerning places where persons are |
| 7 | employed, and the equipment, apparatus, materials, devices and |
| 8 | machinery used therein; prescribing certain powers and duties of |
| 9 | the Department of Labor and Industry relative to the enforcement |
| 10 | of this act; and fixing penalties." |
| 11 | (6) The act of May 18, 1937 (P.L.665, No.176), known as the |
| 12 | <u>"Industrial Homework Law."</u> |
| 13 | (7) The act of May 27, 1937 (P.L.926, No.249), referred to |
| 14 | as the Bedding and Upholstery Law. |
| 15 | (8) The act of July 31, 1941 (P.L.616, No.261), known as the |
| 16 | "Employment Agency Law." |
| 17 | (9) The act of May 14, 1949 (P.L.1342, No.402), known as the |
| 18 | "Dry Cleaning and Dyeing Law." |
| 19 | (10) The act of December 27, 1951 (P.L.1793, No.475), |
| 20 | referred to as the Liquefied Petroleum Gas Act, |
| 21 | <u>(11) The act of July 25, 1961 (P.L.857, No.372), referred to</u> |
| 22 | as the Stuffed Toy Manufacturing Act. |
| 23 | (12) The act of August 22, 1961 (P.L.1034, No.467), entitled |
| 24 | "An act requiring a guard to be posted when a manhole is |
| 25 | entered; imposing powers and duties on the Department of Labor |
| 26 | and Industry; and authorizing said department to promulgate |
| 27 | rules and regulations relating to manholes, and providing |
| 28 | <u>penalties."</u> |
| 29 | (13) The act of June 2, 1971 (P.L.115, No.5), entitled "An |
| 30 | act requiring the use of safety glazing materials in hazardous |
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locations in residential, commercial and public buildings, imposing duties on the Department of Labor and Industry and 2 3 providing penalties."

4 (14) Section 503 of the act of June 23, 1978 (P.L.537, 5 No.93), known as the "Seasonal Farm Labor Act."

(15) Any other acts assigned by the Secretary of Labor and 6 7 Industry.

8 Section 9. This act, with respect to the Industrial Board, shall constitute the legislation required to reestablish an 9 10 agency pursuant to the act of December 22, 1981 (P.L.508, 11 No.142), known as the Sunset Act.

12 Section 10. The presently confirmed members of the Industrial Board shall continue to serve as board members until 13 14 members replacing them are appointed by the Governor in 15 accordance with section 445 of the act, or until their present 16 terms of office expire, whichever first occurs.

17 Section 11. All powers heretofore vested in the Industrial 18 Board to promulgate, approve or disapprove, or review 19 regulations of the Department of Labor and Industry are hereby 20 transferred to the Secretary of Labor and Industry. Nothing in 21 the act shall be construed to diminish in any way the powers and 22 duties of the Department of Labor and Industry. All powers and 23 duties previously assigned to the Industrial Board which are inconsistent with this act are hereby transferred to the 24 25 Secretary of Labor and Industry.

26 Section 12. Each rule and regulation of the Industrial Board 27 and the Department of Labor and Industry in effect on the 28 effective date of this act shall remain in effect after such 29 date until repealed or amended by the Secretary of Labor and 30 Industry in the manner provided by law.

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1 Section 13. (a) The following acts or parts of acts are repealed insofar as they are inconsistent with this act: 2 3 Sections 13 and 15 of the act of June 2, 1913 (P.L.396, 4 No.267) entitled "An act creating a Department of Labor and 5 Industry; defining its powers and duties; establishing an Industrial Board; providing for the appointment of a 6 Commissioner of Labor, inspectors, statisticians, clerks, and 7 others to enforce the provisions of this act, and providing 8 salaries for the same; prescribing a standard of reasonable and 9 10 adequate protection to be observed in the rooms, buildings, and 11 places where labor is employed; empowering the said Industrial Board to make, alter, amend, and repeal rules and regulations 12 13 relating thereto; transferring the powers and duties of the 14 Department of Factory Inspection to the Department of Labor and 15 Industry, and abolishing the Department of Factory Inspection; 16 and providing a penalty for the violation of the provisions of 17 this act, or the rules and regulations of the said board." 18 Act of July 25, 1913 (P.L.1024, No.466), entitled "An act to protect the public health and welfare, by regulating the 19 20 employment of females in certain establishments, with respect to 21 their hours of labor and the conditions of their employment; by 22 establishing certain sanitary regulations in the establishments 23 in which they work; by requiring certain abstracts and notices 24 to be posted; by providing for the enforcement of this act by 25 the Commissioner of Labor and Industry and others; by 26 prescribing penalties for violations thereof; by defining the 27 procedure in prosecutions; and by repealing all acts and parts 28 of acts inconsistent with the provisions thereof." 29 Sections 5, 7.1 and 18.1 of the act of May 13, 1915 (P.L.286, 30 No.177), known as the Child Labor Law.

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1 Section 22 of the act of May 18, 1937 (P.L.665, No.176),

2 known as the Industrial Homework Law.

3 Section 503 of the act of June 23, 1978 (P.L.537, No.93),

4 known as the Seasonal Farm Labor Act.

5 (b) All other acts or parts of act are repealed insofar as6 they are inconsistent with this act.

7 Section 14. This act shall take effect January 1, 1988, or8 immediately, whichever is later.