THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1686 Session of 1999

INTRODUCED BY CLYMER, ARGALL, FARGO, FREEMAN, GODSHALL, HALUSKA, HARHAI, HERMAN, HERSHEY, MELIO, NICKOL, RUBLEY, B. SMITH, STEIL, STERN, TANGRETTI, E. Z. TAYLOR AND WILT, JUNE 16, 1999

REFERRED TO COMMITTEE ON STATE GOVERNMENT, JUNE 16, 1999

AN ACT

Amending the act of June 30, 1995 (P.L.170, No.25), entitled "An act providing for voter registration, for registration 3 commissions, for remedies and for absentee ballots; imposing penalties; making appropriations; and making repeals," providing for change of addresses, for approval of applications, for fees, for information lists, for reports, 6 for physical disabilities, for removal of voters, for 7 8 affirmations and for incorrect records. 9 The General Assembly of the Commonwealth of Pennsylvania 10 hereby enacts as follows: 11 Section 1. Sections 523(c)(1) and (4), 528(d)(1), 703(d), 12 704(a)(1), 706(a), 904(a), 905 and 1901(b) and (c) of the act of 13 June 30, 1995 (P.L.170, No.25), known as the Pennsylvania Voter Registration Act, are amended to read: 14 15 Section 523. Application with driver's license application. 16 (c) Transmission. --17 18 The Department of Transportation shall forward 19 completed applications or contents of the completed voter 20 registration applications in machine-readable format to the

department by the close of registration for the ensuing election.

3 * * *

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

(4) Changes of address shall comply with the following:

The Department of Transportation shall notify the secretary of changes of address received under subsection (a)(3). The secretary shall notify the commission of the county of the registrant's prior residence. [Except as provided in subparagraph (ii), if the registrant has moved outside of the county, the commission shall forward the registrant's registration card to the commission of the registrant's new county of residence.] Except as provided in subparagraph (ii), if the registrant has moved to an address within the commission's jurisdiction, the commission shall update the registration record of the registrant. All changes of address received by the commission under this section at <u>least 30 days before a primary, general or municipal</u> election must be processed by the commission for the ensuing election. If the registrant has moved outside of the county, the commission shall send a notice in accordance with section 1901(d)(2). If the registrant has moved to an address within the commission's jurisdiction, the commission shall use the notice procedures under subparagraph (ii).

(ii) In the case of changes of address within the same county received by the Department of Transportation which do not contain a signature of the registrant, the commission receiving the change of address notification shall mail a notice to the registrant at the new

1	residence address requesting verification of the address
2	change[. The verification notice shall be in
3	substantially the following form:
4	Date
5	Office of the Registration Commission
6	County, Pennsylvania
7	(Address and Telephone No. of County)
8	We have been notified by the Department of Transportation
9	that you recently moved from (old
10	residence address) to (new residence
11	address) and that this change of address is to serve as a
12	change of address for voter registration purposes. Unless
13	you notify this office within ten days from the date of
14	this notice that this information is not correct, your
15	voter registration will be transferred to
16	County. You may notify this office by calling the
17	telephone number appearing on this form or by mailing
18	this notice to this office. You need not notify this
19	office if this information is correct.
20	
21	Chief Clerk
22	If the address change is within the commission's
23	jurisdiction, the county shall notify the registrant what
24	<pre>precinct the new address is in using the following form:]</pre>
25	and notifying the registrant of the precinct in which the
26	new address is located. The notice shall be in
27	substantially the following form:
28	Date
29	Office of the Registration Commission
30	County, Pennsylvania

..... (Address and Telephone No. of County) We have been notified by the Department of Transportation that you recently moved from (old residence address) to (new residence address) and that this change of address is to serve as a change of address for voter registration purposes. Unless you notify this office within ten days from the date of this notice that this information is not correct, your voter registration will be transferred to (new precinct) in this county. You may notify this office by calling the telephone number appearing on this form or by mailing this notice to this office. You need not notify this office if this information is correct.

15 Chief Clerk

Such [notices] <u>notice</u> must be sent by first class nonforwardable mail, return postage guaranteed, and must be in a form approved by the secretary and designed in such a manner to allow the registrant to indicate that the address change is incorrect, the reason why such discrepancy exists and for return to the county commission. Such notice must be signed by the registrant and dated.

(iii) If the registrant does not return the notice under subparagraph (ii) within the ten-day period, the commission shall process the change of address [according to subparagraph (i)]. If the registrant notifies the commission that the information is incorrect and the commission is satisfied with the registrant's explanation of the discrepancy, the address of the registrant's

1 registration shall remain unchanged. If the verification

2 notification is returned by the post office, the

3 commission shall direct a confirmation notice to the

4 registrant's address of former residence in accordance

5 with section 1901(d)(2).

- 6 * * *
- 7 Section 528. Approval of registration applications.
- 8 * * *
- 9 (d) Disposition.--
- 10 (1) When the registration of an elector has been finally
- processed under subsection (b)(2), the commission shall
- 12 transmit to the applicant by first class nonforwardable mail
- a wallet-sized voter's identification card, which shall serve
- 14 as notice to the applicant of the disposition of the
- application. The card shall contain all of the following:
- 16 (i) Name and address of the elector.
- 17 (ii) Name of municipality.
- 18 (iii) Identification of elector's ward and district.
- 19 (iv) Effective date of registration.
- 20 (v) Designation of party enrollment [and date of enrollment].
- 22 (vi) A space for the elector's signature or mark.
- 23 (vii) A statement that the card relates only to the
- time of issuance of the card and is not of itself
- evidence or proof of the qualifications of the elector to
- vote at an election or proof of identification for
- 27 purposes of applying for or receiving general assistance
- and that it is not necessary to present the card when
- voting. The statements required by this subparagraph
- 30 shall be placed on the reverse side of the card from

- where all of the other information required by this
- 2 paragraph is placed.
- 3 * * *
- 4 Section 703. Street lists.
- 5 * * *
- 6 (d) Organizations.--The commission [may] shall, for a
- 7 reasonable fee [approved by the secretary], distribute the list
- 8 under subsection (a), to organized bodies of citizens upon
- 9 <u>request</u>.
- 10 Section 704. Public information lists.
- 11 (a) Establishment.--
- 12 (1) The registration commission [shall] may provide for
- 13 computer inquiries concerning individual registered voters.
- With respect to each voter who is the subject of an inquiry,
- the information provided shall contain the name, address,
- date of birth and voting history. Upon request, the
- 17 commission shall supply a printed record for each such voter
- 18 subject to the provisions of this act. In addition, the
- 19 commission may make available for inspection a printed or
- 20 computerized public information list containing the name,
- address, date of birth and voting history of each registered
- 22 voter in the county.
- * * *
- 24 Section 706. Reports.
- 25 (a) Commission. -- By March 1, the commission shall submit to
- 26 the secretary an annual report setting forth the number of
- 27 electors registered under sections 522, 523, 524 and 525. The
- 28 report shall specify the number of electors whose registration
- 29 has been canceled [under Chapter 9] in accordance with this act
- 30 and any other information required by the secretary.

- 1 * * *
- 2 Section 904. Physical disability.
- 3 (a) Eligibility.--If an elector by reason of blindness,
- 4 <u>disability or inability to read or write</u>, is unable to <u>read the</u>
- 5 names on the ballot or on the voting machine labels, or is
- 6 <u>unable to</u> see or mark the ballot or operate the voting machine
- 7 or to enter the voting compartment or voting machine booth
- 8 without assistance, the following apply:
- 9 (1) The elector may, at least ten days prior to the next
- 10 election, personally make application to the commission or a
- 11 registrar or a clerk.
- 12 (2) The application must request the entry of the exact
- nature of the disability on the elector's registration card.
- 14 (3) The commission shall make the entry as appropriate.
- 15 (4) If the disability is not entered on the registration
- 16 card, the elector may receive assistance if the elector
- 17 completes a declaration in the polling place.
- 18 (5) Following the election, the commission shall examine
- 19 declarations completed under this section, and shall update
- the elector's voter registration record to reflect the need
- 21 <u>for assistance and the nature of the disability.</u>
- 22 * * *
- 23 Section 905. [Department of Health.] <u>Death of registrant.</u>
- 24 (a) Department of Health. -- The registration commission shall
- 25 cancel the registration of a registered elector reported dead by
- 26 the Department of Health. The Department of Health shall, within
- 27 60 days of receiving notice of the death of an individual 18
- 28 years of age or older, send the name and address of residence of
- 29 that individual to the commission on a form prescribed by the
- 30 department.

- 1 (b) Other sources.--The registration commission may utilize
- 2 <u>newspaper obituaries</u>, contact with the deceased individual's
- 3 relatives, personal knowledge of an employee in the commission
- 4 or documentation such as the issuance of letters testamentary
- 5 from the office of the register of wills to cancel the
- 6 registration of a registered elector prior to notification by
- 7 the Department of Health, provided, that such removals are
- 8 uniform, nondiscriminatory and in compliance with the Voting
- 9 Rights Act of 1965 (Public Law 89-110, 42 U.S.C. § 1973 et
- 10 seq.).
- 11 (c) Corrections.--An individual incorrectly reported
- 12 deceased by the Department of Health or incorrectly removed by
- 13 the commission for reason of death may appear in person before a
- 14 commissioner, registrar or clerk at the office of the commission
- 15 and prove identity. The commission, upon such proof, shall
- 16 correct its records.
- 17 Section 1901. Removal of voters.
- 18 * * *
- 19 (b) Voter removal program.--
- 20 (1) The commission shall establish a program to identify
- 21 electors whose address may have changed by establishing one
- of the following programs:
- (i) National change of address. The [secretary]
- 24 <u>commission</u> shall [establish by regulation a program
- whereby] <u>use</u> information supplied by the United States
- Postal Service through its licensees [is used] on a
- 27 periodic basis, but not less than once every calendar
- 28 year, to identify electors who may have changed
- 29 [addresses] <u>their address</u>. [The information shall be
- incorporated in the administration of the Statewide

central registry and shall be forwarded to the commissions in a manner determined by the secretary by regulation.]

(A) If it appears from the information provided through the United States Postal Service that an elector has moved to a different residence address within the same county as the elector is currently registered, the commission shall change the registration records to show the new address and shall send the elector, to the address [recorded on the elector's registration] of prior residence, a notice of the change of address by forwardable mail and a postage prepaid, preaddressed return form by which the elector may verify or correct the address information. <u>If a notice under this clause is not</u> returned by the elector confirming the change of address or the notice is returned by the United States Postal Service as undeliverable, the commission shall direct a confirmation notice to the registrant's address of former residence in accordance with subsection (d)(2).

- (B) If it appears from the information provided through the United States Postal Service that an elector has moved to a different residence address outside the county, the commission shall use the notice procedure described in [clause (A)] subsection (d)(2).
- 28 (ii) Confirmation mailing:
- 29 (A) A commission may establish a program by
 30 sending a direct, nonforwardable first class "return

1

2.

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

if undeliverable - address correction requested"

mailing to all registered electors in the county.

- (B) If this program is established, the commission shall use the notice procedure described in subparagraph (i)(A) for any elector whose mailing is returned undeliverable[.] and it appears that such elector has moved to an address within the same county. If a mailing is returned as undeliverable and it appears that an elector has moved to a different residence address outside the county or if no further address information is available, the commission shall use the notice procedures described in subsection (d)(2).
- (2) In conjunction with and not as an alternative to a program established under paragraph (1), a canvass may be used as follows:
 - (i) The registration commission may, by commissioners or by inspectors of registration, verify the registration in an election district by visiting the building from which an elector is registered and other buildings as the commission deems necessary.
 - (ii) The commission shall make a record of the name and address of each registered elector who is found not to reside at the registered address or who for any other reason appears to be not qualified to vote in the registered election district.
 - (iii) The commission shall leave at the address of each person referred to in subparagraph (ii) a notice requiring him to communicate with the commission on or before a date which the commission shall designate, and

which shall be not less than seven days and not more than 15 days from the date of the notice and in any case not later than the 15th day preceding the election next ensuing, and satisfy the commission of his qualifications as an elector. The commission shall cause a confirmation of each such notice to be sent by mail promptly to such person at the address from which he is registered. The envelope containing such information is to be plainly marked that it is not to be forwarded. At the expiration of the time specified in the notice, the commission shall cancel the registration of such person who has not communicated with the commission and proved his qualifications as an elector.

- (iv) To facilitate the canvass under this section, the commission may, when necessary, appoint special inspectors of registration, in number not exceeding double the number of election districts being canvassed.
- (v) Special inspectors must be qualified electors of the county. They shall be appointed without reference to residence in election districts or to political affiliations or beliefs. The commission shall instruct special inspectors in their duties. Special inspectors have the powers conferred by this act upon inspectors of registration.
- (3) In conjunction with and not as an alternative to a program established under paragraph (1), the commission [shall] may send a notice pursuant to subsection (d) to any elector who has not voted nor appeared to vote during the period beginning five years before the date of the notice and ending on the date of the notice and for whom the board of

- 1 elections did not during that period in any other way receive
- 2 any information that the voter still resides in the
- 3 registered election district.
- 4 (4) Commissions shall complete, not later than 90 days
- 5 before each primary or general election, at least once per
- 6 year <u>one of</u> the voter removal programs under this section.
- 7 This paragraph shall not be construed to preclude any of the
- 8 following:
- 9 (i) Cancellation of an elector's registration as
- provided for under subsection (a)(1) or (2).
- 11 (ii) Correction of registration records in
- 12 accordance with this act.
- 13 (c) Identification of inactive voters.--A commission shall
- 14 mark an "I" on the registration card of each elector who has
- 15 been mailed a form under subsection $[(b)(1) \text{ or } (3)] \underline{(d)(2)}$ and
- 16 has failed to respond, which shall be included with all other
- 17 registration cards for that polling site and located at the
- 18 individual's polling site on the day of the election.
- 19 * * *
- 20 Section 2. Section 1902 of the act is amended by adding a
- 21 subsection to read:
- 22 Section 1902. Procedure for voting following failure to return
- 23 notification card.
- 24 * * *
- 25 (c) Examination of affirmations. -- Following the election,
- 26 the commission shall examine affirmations completed under this
- 27 section. If the elector has affirmed a change of address within
- 28 the county, the commission shall update the elector's voter
- 29 registration records. If the elector has affirmed a change of
- 30 address outside of the county, the commission shall cancel the

- 1 <u>elector's registration and notify the elector in accordance with</u>
- 2 this act.
- 3 Section 3. Section 1903 of the act is amended to read:
- 4 Section 1903. Incorrect records.
- 5 [If] At any election, if an elector claims that registration
- 6 records incorrectly indicate that [an] the elector has moved
- 7 from an address in the area covered by a polling place, the
- 8 elector shall, upon written affirmation before an election
- 9 official at that polling place, be permitted to vote at that
- 10 polling place. Following the election, the commission shall
- 11 examine affirmations completed under this section and correct
- 12 <u>the electors' voter registration records accordingly.</u>
- 13 Section 4. This act shall take effect in 60 days.