THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1429 Session of 2017

INTRODUCED BY ORTITAY, BERNSTINE, COOK, GABLER, GREINER, GROVE, IRVIN, MILLARD, RADER, REESE, SAYLOR, TURZAI, WALSH, WARD, WARNER AND ZIMMERMAN, MAY 23, 2017

REFERRED TO COMMITTEE ON FINANCE, MAY 23, 2017

AN ACT

- Amending the act of December 31, 1965 (P.L.1257, No.511), 1 entitled "An act empowering cities of the second class, 2 cities of the second class A, cities of the third class, 3 boroughs, towns, townships of the first class, townships of the second class, school districts of the second class, 5 school districts of the third class and school districts of 6 the fourth class including independent school districts, to 7 levy, assess, collect or to provide for the levying, 8 9 assessment and collection of certain taxes subject to maximum limitations for general revenue purposes; authorizing the 10 establishment of bureaus and the appointment and compensation 11 of officers, agencies and employes to assess and collect such 12 taxes; providing for joint collection of certain taxes, 13 prescribing certain definitions and other provisions for 14 taxes levied and assessed upon earned income, providing for 15 annual audits and for collection of delinquent taxes, and 16 permitting and requiring penalties to be imposed and 17 enforced, including penalties for disclosure of confidential 18 19 information, providing an appeal from the ordinance or resolution levying such taxes to the court of quarter 20 sessions and to the Supreme Court and Superior Court," 21 providing for optional property tax elimination; and, in 22 23 collection of delinquent taxes, further providing for definitions and providing for primary residence. 24 25 The General Assembly of the Commonwealth of Pennsylvania 26 hereby enacts as follows: Section 1. The act of December 31, 1965 (P.L.1257, No.511), 27
- 28 known as The Local Tax Enabling Act, is amended by adding a

- 1 chapter to read:
- 2 <u>CHAPTER 6</u>
- 3 OPTIONAL PROPERTY TAX ELIMINATION
- 4 <u>Section 601. Scope of chapter.</u>
- 5 This chapter shall authorize a school district to levy,
- 6 <u>assess and collect an elimination tax as a means of reducing or</u>
- 7 <u>eliminating property taxation.</u>
- 8 <u>Section 602. Definitions.</u>
- 9 The following words and phrases when used in this chapter
- 10 shall have the meanings given to them in this section unless the
- 11 context clearly indicates otherwise:
- 12 "Board of school directors." A board of school directors of
- 13 a school district of the first class A, second class, third
- 14 class or fourth class.
- 15 "Domicile." The term as defined in section 501.
- 16 "Earned income." The term as defined in section 501.
- 17 <u>"Elimination tax."</u> Any of the following:
- 18 (1) The tax levied by a school district on earned income
- 19 and net profits under this chapter.
- 20 (2) A mercantile tax imposed under section 613.
- 21 (3) A business privilege tax imposed under section 613.
- 22 (4) Any of the taxes imposed under section 615.
- 23 "Index." The term as defined in section 302 of the Taxpayer
- 24 Relief Act.
- 25 "Net profits." The term as defined in section 501.
- 26 "Resident." The term as defined in section 501.
- 27 "School district." A school district of the first class A,
- 28 second class, third class or fourth class.
- 29 "Tax Reform Code." The act of March 4, 1971 (P.L.6, No.2),
- 30 known as the Tax Reform Code of 1971.

- 1 <u>"Taxpayer Relief Act." The act of June 27, 2006 (1st</u>
- 2 Sp.Sess., P.L.1873, No.1), known as the Taxpayer Relief Act.
- 3 Section 603. (Reserved).
- 4 <u>Section 604. Real property tax replacement.</u>
- 5 (a) Authority.--A school district that levies a tax on real
- 6 property may reduce or eliminate the revenues provided by the
- 7 <u>real property tax by imposing the elimination tax as provided</u>
- 8 <u>under this chapter.</u>
- 9 (b) Duty.--A school district that levies a tax on real
- 10 property shall, within 60 days of the effective date of this
- 11 <u>section</u>, reduce the millage rate of real property tax by at
- 12 least 10%.
- 13 <u>Section 605. Resolution required.</u>
- 14 The board of school directors may impose or increase the
- 15 maximum limits of the elimination tax by adopting a resolution.
- 16 Prior to approving the resolution, the board of school directors
- 17 shall:
- 18 (1) Give public notice of its intent to adopt the
- 19 resolution in the manner provided under section 306.
- 20 (2) Conduct at least one public hearing regarding
- 21 reducing or eliminating the tax on real property and imposing
- or increasing the maximum rate of the elimination tax.
- 23 Section 606. Use of funds.
- 24 All funds generated from an elimination tax shall be used to
- 25 directly reduce or eliminate school district real property tax
- 26 millage rates. A school district real property tax millage rate
- 27 reduced or eliminated under this section may not be increased.
- 28 Section 607. Elimination tax rate limits.
- 29 (a) Limit.--If a school district has reduced property tax
- 30 millage rates to zero, a board of school directors may not

- 1 <u>increase the elimination tax for the support of public schools</u>
- 2 by more than the index unless there is compliance with section
- 3 333 of the Taxpayer Relief Act. The referendum exceptions under
- 4 section 333(f) of the Taxpayer Relief Act shall not apply to a
- 5 school district under this subsection.
- 6 (b) Maximum rate. -- The maximum rate of the elimination tax
- 7 calculated under this chapter shall not be subject to the limits
- 8 on the earned income tax specified under section 311(3) and
- 9 shall not exceed 3%.
- 10 Section 608. Exemption.
- 11 A school district that imposes an elimination tax may exempt
- 12 from the payment of that tax any person whose total income from
- 13 all sources is less than \$12,000.
- 14 Section 609. Collections.
- 15 (a) Earned income and net profits. -- An elimination tax on
- 16 <u>earned income and net profits shall be subject to Chapters 5 and</u>
- 17 <u>7.</u>
- 18 (b) Mercantile tax or a business privilege tax.--A
- 19 mercantile tax or a business privilege tax imposed under this
- 20 chapter shall be subject to section 613.
- 21 Section 610. Credits.
- 22 Except as provided under subsection (b), the provisions of
- 23 section 317 shall be applied by a board of school directors to
- 24 determine any credits applicable to an elimination tax.
- 25 Section 611. Real property tax prohibited.
- 26 (a) Prohibition. -- For the first fiscal year beginning after
- 27 the adoption of a resolution that eliminates real property tax
- 28 millage rates and each fiscal year thereafter, a school district
- 29 shall be prohibited from levying, assessing or collecting a real
- 30 property tax.

- 1 (b) Applicability. -- This section shall not apply to the
- 2 <u>collection of delinquent real property taxes.</u>
- 3 Section 612. Applicability of personal income tax.
- 4 Nothing under this chapter shall be construed to authorize a
- 5 school district to levy, assess or collect a personal income
- 6 <u>tax.</u>
- 7 <u>Section 613. Mercantile or business privilege tax.</u>
- 8 <u>(a) Wholesale dealers.--Each school district shall have the</u>
- 9 power and may levy, assess and collect a tax on each dollar of
- 10 the whole volume of business transacted by wholesale dealers in
- 11 goods, wares and merchandise.
- 12 (b) Retail sales. -- Each school district shall have the power
- 13 and may levy, assess and collect a tax on each dollar of sales
- 14 <u>by:</u>
- 15 <u>(1) Retail dealers in goods, wares and merchandise,</u>
- including proprietors of restaurants or other places where
- food, drink and refreshments are served.
- 18 (2) Providers of services.
- 19 (c) Transactions partially free of tax. -- No tax shall be
- 20 levied on the dollar volume of business transacted by wholesale
- 21 and retail dealers derived from the resale of goods, wares and
- 22 merchandise, taken by any dealer as a trade-in or as part
- 23 payment for other goods, wares and merchandise, except to the
- 24 extent that the resale price exceeds the trade-in allowance.
- 25 Section 614. Exclusions from tax.
- A tax under section 613 may not be levied, assessed or
- 27 collected on:
- 28 (1) The gross receipts from utility service of any
- 29 person or company whose rates and services are fixed and
- 30 regulated by the Pennsylvania Public Utility Commission, on

Τ	any public utility services rendered by the person of
2	company, on any privilege or transaction involving the
3	rendering of the public utility service or on any Federal
4	Energy Regulation Commission-approved qualifying facility.
5	(2) Any of the following:
6	(i) Goods and articles manufactured in the school
7	district.
8	(ii) The by-products of manufacture.
9	(iii) Minerals, timber, natural resources and farm
10	products produced in the school district.
11	(iv) The preparation or processing of items under
12	subparagraph (iii) for use or market.
13	(v) Any privilege, act or transaction related to the
14	business of manufacturing, the production, preparation or
15	processing of minerals, timber and natural resources or
16	farm products, by manufacturers, by producers and by
17	farmers with respect to the goods, articles and products
18	of their own manufacture, production or growth.
19	(vi) Any privilege, act or transaction relating to
20	the business of processing by-products of manufacture.
21	(vii) The transportation, loading, unloading or
22	dumping or storage of goods, articles, products or by-
23	products under this paragraph, except that school
24	districts may levy, assess and collect taxes on a person
25	using municipal services and the personal income of
26	natural persons engaged in these activities whether doing
27	business as an individual proprietorship or as members of
28	partnerships or other associations.
29	(3) Gross receipts or part of gross receipts which are:
30	(i) Discounts allowed to purchasers as cash

_	discounts for prompt payment of their prices.
2	(ii) Charges advanced by a seller for freight,
3	delivery or other transportation for the purchaser in
4	accordance with the terms of a contract of sale.
5	(iii) Received upon the sale of an article of
6	personal property which was acquired by the seller as a
7	trade-in to the extent that the gross receipts in the
8	sale of the article taken in trade does not exceed the
9	amount of trade-in allowance made in acquiring the
10	article.
11	(iv) Refunds, credits or allowances given to a
12	purchaser on account of defects in goods sold or
13	merchandise returned.
14	(v) Pennsylvania sales tax and any sales tax, use
15	tax and occupancy tax imposed under law.
16	(vi) Based on the value of exchanges or transfers
17	between one seller and another seller who transfers
18	property with the understanding that property of an
19	identical description will be returned at a subsequent
20	date, except that if sellers engaged in similar lines of
21	business exchange property and one of them makes payment
22	to the other in addition to the property exchanged, the
23	additional payment received may be included in the gross
24	receipts of the seller receiving such additional cash
25	payments.
26	(vii) Receipts of sellers from sales to other
27	sellers in the same line where the seller transfers the
28	title or possession at the same price for which the
29	seller acquired the merchandise.
30	(viii) Transfers between one department, branch or

_	division of a corporation of other sasiness energy or
2	goods, wares and merchandise to another department,
3	branch or division of the same corporation or business
4	entity and which are recorded on the books to reflect
5	such interdepartmental transactions.
6	(ix) Transfers attributable to activities occurring
7	outside the taxing authority. Gross receipts shall be
8	attributed to the jurisdiction in which the activities
9	generating the receipts occur.
10	(4) The gross receipts of:
11	(i) Any bank, bank and trust company, private bank,
12	savings bank or trust company, as defined in the act of
13	November 30, 1965 (P.L.847, No.356), known as the Banking
14	<u>Code of 1965.</u>
15	(ii) Any other institution or entity subject to the
16	supervision of the Department of Banking under section
17	201 of the act of May 15, 1933 (P.L.565, No.111), known
18	as the Department of Banking Code.
19	(iii) Any national bank.
20	(iv) Any similar institution or entity established
21	pursuant to Federal law or the law of any state.
22	(5) The gross receipts of any distributor or importing
23	distributor of malt or brewed beverages subject to licensure
24	under the act of April 12, 1951 (P.L.90, No.21), known as the
25	Liquor Code.
26	Section 615. Additional taxes.
27	(a) Authority A board of school directors may impose or
28	increase any of the following:
29	(1) An occupation tax.
30	(2) A per capita tax.

- 1 (3) A local services tax.
- 2 <u>(4) A real estate transfer tax.</u>
- 3 (5) An amusement tax.
- 4 (b) Retirement income. -- A board of school directors may
- 5 impose a tax on:
- 6 (1) Retirement payments arising under workmen's
- 7 <u>compensation acts, occupational disease acts and similar</u>
- 8 <u>legislation by any government.</u>
- 9 (2) Payments commonly recognized as old age or
- 10 retirement benefits paid to a person retired from service
- 11 after reaching a specific age or after a stated period of
- 12 <u>employment.</u>
- 13 <u>(c) Administration.--</u>
- 14 (1) A tax imposed or increased under subsection (a)
- shall be administered as provided under statute.
- 16 (2) A tax imposed under subsection (b) shall be
- 17 administered in the same manner as the taxation of income is
- 18 administered as provided under statute.
- 19 Section 616. Tax amnesty.
- Notwithstanding any other provision of law, a school district
- 21 shall, within 180 days of the effective date of this section,
- 22 provide for an amnesty period of one day. If a taxpayer makes
- 23 payment of all taxes and interest due to a school district
- 24 during the amnesty period, the school district may not collect
- 25 the penalties owed by the taxpayer.
- 26 Section 2. Section 701 of the act is amended by adding a
- 27 definition to read:
- 28 Section 701. Definitions.--As used in this chapter:
- 29 * * *
- 30 <u>"Primary residence" means "homestead" as defined in 53</u>

- 1 Pa.C.S. § 8401 (relating to definitions).
- 2 * * *
- 3 Section 3. The act is amended by adding a section to read:
- 4 <u>Section 705.1. Primary Residence.--Notwithstanding any other</u>
- 5 provision of law, delinquent property taxes shall not, by
- 6 operation of law, be a lien on the primary residence of a
- 7 taxpayer and a lien may not be entered on the primary residence
- 8 of a taxpayer for delinquent property taxes.
- 9 Section 4. This act shall take effect in 60 days.