THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 1395 Session of 1987

INTRODUCED BY MICHLOVIC, GEORGE, MANDERINO, LEVDANSKY, FREEMAN, ARGALL, RYBAK, KUKOVICH, HUGHES, TRELLO, PISTELLA, SHOWERS, LASHINGER, FOX, RITTER, MELIO, ARTY, LUCYK, RAYMOND, HAYDEN, JOSEPHS AND BELARDI, MAY 26, 1987

AS AMENDED, COMMITTEE ON CONSERVATION, HOUSE OF REPRESENTATIVES, MARCH 14, 1988

AN ACT

1	Amending the act of October 15, 1980 (P.L.950, No.164), entitled	<
2	"A supplement to the act of April 9, 1929 (P.L.177, No.175),	
3	entitled 'An act providing for and reorganizing the conduct	
4	of the executive and administrative work of the Commonwealth	
5	by the Executive Department thereof and the administrative	
б	departments, boards, commissions, and officers thereof,	
7	including the boards of trustees of State Normal Schools, or	
8	Teachers Colleges; abolishing, creating, reorganizing or	
9	authorizing the reorganization of certain administrative	
10	departments, boards, and commissions; defining the powers and	
11	duties of the Governor and other executive and administrative	
12	officers, and of the several administrative departments,	
13	boards, commissions, and officers; fixing the salaries of the	
14	Governor, Lieutenant Governor, and certain other executive	
15	and administrative officers; providing for the appointment of	
16	certain administrative officers, and of all deputies and	
17	other assistants and employes in certain departments, boards,	
18	and commissions; and prescribing the manner in which the	
19	number and compensation of the deputies and all other	
20	assistants and employes of certain departments, boards and	
21	commissions shall be determined, ' implementing the addition	
22	of section 4.1 to Article IV of the Constitution of	
23	Pennsylvania; establishing the Office of Attorney General	
24	elected by the citizens and setting forth powers and duties	
25	of the Attorney General; creating an Office of General	
26	Counsel and providing for legal services for Commonwealth	
27	agencies; transferring, reorganizing or reconstituting	
28	certain boards, commissions and agencies; placing certain	
29	duties upon the courts and district attorneys; repealing	
30	certain acts and parts of acts and making appropriations,"	
31	providing for a Protector General to enforce the	

1 2 environmental laws of this Commonwealth; providing for his powers and duties; and making an appropriation.

3 The General Assembly hereby finds that:

4 (1) Adequate law enforcement under this Commonwealth's
 5 police power statutes has been grossly deficient.

6 (2) Effective enforcement of such statutes is absolutely
7 material for the protection of the public health, safety and
8 welfare and for the vindication of the rights of all
9 Pennsylvanians pursuant to section 27 of Article I of the

10 Constitution of Pennsylvania.

11 (3) Deficient and ineffective enforcement of such 12 statutes has created numerous immediate threats to the public 13 health, safety and welfare and a state of public health 14 emergency in this Commonwealth.

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AMENDING THE ACT OF APRIL 9, 1929 (P.L.177, NO.175), ENTITLED 15 16 "AN ACT PROVIDING FOR AND REORGANIZING THE CONDUCT OF THE 17 EXECUTIVE AND ADMINISTRATIVE WORK OF THE COMMONWEALTH BY THE 18 EXECUTIVE DEPARTMENT THEREOF AND THE ADMINISTRATIVE DEPARTMENTS, BOARDS, COMMISSIONS, AND OFFICERS THEREOF, 19 INCLUDING THE BOARDS OF TRUSTEES OF STATE NORMAL SCHOOLS, OR 20 21 TEACHERS COLLEGES; ABOLISHING, CREATING, REORGANIZING OR 22 AUTHORIZING THE REORGANIZATION OF CERTAIN ADMINISTRATIVE 23 DEPARTMENTS, BOARDS, AND COMMISSIONS; DEFINING THE POWERS AND 24 DUTIES OF THE GOVERNOR AND OTHER EXECUTIVE AND ADMINISTRATIVE 25 OFFICERS, AND OF THE SEVERAL ADMINISTRATIVE DEPARTMENTS, BOARDS, COMMISSIONS, AND OFFICERS; FIXING THE SALARIES OF THE 26 27 GOVERNOR, LIEUTENANT GOVERNOR, AND CERTAIN OTHER EXECUTIVE 28 AND ADMINISTRATIVE OFFICERS; PROVIDING FOR THE APPOINTMENT OF 29 CERTAIN ADMINISTRATIVE OFFICERS, AND OF ALL DEPUTIES AND 30 OTHER ASSISTANTS AND EMPLOYES IN CERTAIN DEPARTMENTS, BOARDS,

1	AND COMMISSIONS; AND PRESCRIBING THE MANNER IN WHICH THE
2	NUMBER AND COMPENSATION OF THE DEPUTIES AND ALL OTHER
3	ASSISTANTS AND EMPLOYES OF CERTAIN DEPARTMENTS, BOARDS AND
4	COMMISSIONS SHALL BE DETERMINED, " FURTHER PROVIDING FOR
5	ENFORCEMENT AND FOR THE RESOLUTION OF CERTAIN COMPLAINTS;
6	MAKING A REPEAL; AND MAKING AN APPROPRIATION.
7	The General Assembly of the Commonwealth of Pennsylvania
8	hereby enacts as follows:
9	Section 1. Section 204 of the act of October 15, 1980
10	(P.L.950, No.164), known as the Commonwealth Attorneys Act, is
11	amended by adding a subsection to read:
12	Section 204. Legal advice and civil matters.
13	<u>* * *</u>
14	(c.1) Environmental protection. Any other provision of law
15	to the contrary notwithstanding, the Protector General of the
16	Department of Environmental Resources shall represent the
17	Commonwealth with respect to all litigation pursuant to such
18	statutes as the Department of Environmental Resources is charged
19	to enforce, subject to the right of the Attorney General to
20	intervene in behalf of the Commonwealth as the interests of
21	justice may indicate. The Protector General shall, after
22	investigation and upon his own motion, initiate such prosecution
23	or enforcement action under the environmental protection
24	statutes of this Commonwealth as he deems appropriate.
25	<u>* * *</u>
26	Section 2. The act is amended by adding a section to read:
27	Section 404. Protector General for the Department of
28	Environmental Resources.
29	(a) Establishment; powers and duties. There is hereby
30	established in the Department of Environmental Resources the
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1	Office of Protector General. The Office of Protector General
2	shall be an autonomous and independent office and shall not be
3	subject to the jurisdiction or supervision of any other person
4	or office. The powers and duties of the Office of Protector
5	<u>General shall be to enforce vigorously and effectively all laws</u>
б	of this Commonwealth pertaining to environmental protection and
7	to provide such other services to the Department of
8	Environmental Resources as specified in this chapter to the
9	extent not inconsistent with this section. The Protector General
10	shall refer any evidence of criminal offenses to the Attorney
11	<u>General.</u>
12	(b) Appointment. The Protector General shall be appointed
13	by the Governor upon the advice and consent of the Senate, to
14	serve a fixed term of five years.
15	(c) Removal. The Protector General shall not be removed
16	from office during his term except by resignation or by reason
17	of his conviction of misbehavior in office or of any infamous
18	<u>crime.</u>
19	(d) Compensation. The compensation of the Protector General
20	shall be \$55,000 per annum and shall not be diminished during
21	the term of office.
22	(e) Deputies and assistants. The Protector General shall
23	appoint such deputy and assistant protectors general as he deems
24	appropriate, and such deputy and assistant protectors general
25	shall serve at the sole pleasure of the Protector General.
26	(f) Investigations. The Protector General shall appoint
27	such investigators and such other staff as he deems appropriate
28	to carry out the investigative duties of his office and these
29	investigators shall serve at the sole pleasure of the Protector
30	<u>General. Investigators, upon the order of the Protector General,</u>
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1	shall immediately initiate an investigation whenever the
2	Protector General is presented with information which gives him
3	reason to believe that the Department of Environmental Resources
4	has failed to take appropriate action on any violation of any
5	requirement of the environmental statutes of this Commonwealth
6	or of the United States or any condition of any permit issued
7	under those acts or any order of the department.
8	(g) Environmental Strike Force.
9	(1) The Protector General shall appoint an Environmental
10	Strike Force consisting of such attorneys and such other
11	staff as he deems appropriate to carry out the enforcement
12	and litigative duties of his office and these appointees
13	shall serve at the sole pleasure of the Protector General.
14	The Environmental Strike Force, upon the order of the
15	Protector General, shall:
16	(i) Immediately initiate such prosecution or
17	enforcement action under the environmental protection
18	statutes of this Commonwealth.
19	(ii) Immediately initiate a vigorous investigation
20	to determine the source of hazardous wastes contained in
21	abandoned hazardous waste sites which may pose an eminent
22	danger to public health and the environment.
23	(iii) Upon the determination by the Protector
24	General that a responsible party, as defined in
25	subsection (h), has been identified pursuant to
26	subparagraph (ii), immediately initiate litigation
27	against such responsible party to recover the cost of the
28	remediation of an abandoned hazardous waste site. All
29	money collected by the Protector General pursuant to this
30	subparagraph shall be deposited into the Hazardous Waste
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1	Abandoned Site Cleanup and Compensation Fund provided for
2	in Article VII A of the act of July 7, 1980 (P.L.380,
3	No.97), known as the "Solid Waste Management Act."
4	(2) There is hereby established an Interagency
5	Environmental Task Force, the purpose of which is to advise
6	and assist the Environmental Strike Force in the performance
7	of its duties and to ensure that the proper environmental
8	laws are enforced in a coordinated effect. The Protector
9	General shall serve as the chairman of the Interagency
10	Environmental Task Force. The Interagency Environmental Task
11	Force shall consist of one representative from each of the
12	following Commonwealth departments and agencies, to be
13	appointed by the chief executive officer of the department or
14	agency:
15	(i) The Department of Environmental Resources.
16	(ii) The Department of Health.
17	(iii) The Department of Labor and Industry.
18	(iv) The Pennsylvania State Police.
19	(v) The Fish Commission.
20	(vi) The Pennsylvania Emergency Management Agency.
21	(vii) The Office of Attorney General.
22	(viii) Any other Commonwealth departments or
23	agencies deemed appropriate by the Protector General.
24	(h) Responsible party litigation. For the purpose of
25	carrying out the Protector General's responsibilities pursuant
26	to subsection (g), the term "responsible party" shall have the
27	<u>following meaning:</u>
28	(1) Responsibility. Any person who causes or threatens
29	to cause pollution, as defined in the Solid Waste Management
30	Act, from an active or abandoned hazardous waste site is
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1	responsible for such pollution if such person:
2	(i) Owned or operated the site:
3	(A) when the hazardous waste was placed or came
4	to be located in or on the site;
5	(B) when the hazardous waste was located in or
б	on the site, but before the pollution occurred; or
7	(C) during the time the pollution occurred or
8	was threatened to occur.
9	(ii) Generated, owned or possessed the hazardous
10	waste and arranged by contract, agreement or otherwise
11	for the disposal, storage, treatment or transport for
12	disposal, storage or treatment of the hazardous waste.
13	(iii) Generated, owned or possessed the hazardous
14	waste and arranged for the unlawful disposal, storage,
15	treatment or transport for disposal, storage or treatment
16	<u>of the hazardous waste.</u>
17	(iv) Accepted any hazardous waste for transport to
18	disposal or treatment facilities, incineration vessels or
19	sites selected by such person from which pollution occurs
20	or is threatened to occur which causes the incurrence of
21	remediation costs.
22	(2) Owners. An owner of real property is responsible
23	for the occurrence of pollution or the threatened occurrence
24	<u>of pollution from a hazardous waste site in or on such</u>
25	property unless the owner can demonstrate that all of the
26	following are true:
27	(i) The owner acquired the real property on which
28	the hazardous waste site is located after the disposal or
29	placement of the hazardous waste on, in or at the
30	hazardous waste site.
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1	<u>(ii) The owner has exercised due care with respect</u>
2	to such hazardous waste, taking into consideration the
3	characteristics of such hazardous waste, in light of all
4	relevant facts and circumstances.
5	(iii) The owner took precautions against foreseeable
6	acts or omissions of any third party and the consequences
7	that could foreseeably result from such acts or
8	omissions.
9	(iv) If the owner obtained actual knowledge of the
10	occurrence of pollution or the threatened occurrence of
11	pollution of hazardous waste at the hazardous waste site
12	when the owner was in possession of the real property,
13	the owner did not subsequently transfer ownership of the
14	real property to another person without disclosing such
15	knowledge.
16	(v) The owner has not, by act or omission, caused or
17	contributed to the occurrence of pollution or the
18	threatened occurrence of pollution of the hazardous waste
19	which is the subject of the remedial action relating to
20	the hazardous waste site.
21	(vi) The owner meets one of these requirements:
22	(A) at the time the owner acquired the real
23	property, he did not know and had no reason to know
24	that any hazardous waste which is the subject of the
25	occurrence of the pollution or the threatened
26	occurrence of pollution, was disposed of on, in or at
27	<u>the hazardous waste site. For the purposes of this</u>
28	requirement, the owner must have undertaken, at the
29	time of acquisition, all appropriate inquiry into the
30	previous ownership and uses of the property

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1	consistent with good commercial or customary practice
2	in an effort to minimize liability. The trier of fact
3	take into account any specialized knowledge or
4	experience on the part of the owner, the relationship
5	of the purchase price to the value of the property if
6	unpolluted, commonly known or reasonably
7	ascertainable information about the property, the
8	obviousness of the presence or likely presence of
9	pollution at the property, and the ability to detect
10	such pollution by appropriate inspection;
11	(B) the owner is a government entity which
12	acquired the property by escheat, or through any
13	other involuntary transfer or acquisition, or through
14	the exercise of eminent domain authority by purchase
15	or condemnation; or
16	(C) the owner acquired the property by
17	inheritance or bequest.
18	(vii) The only basis of liability for the owner is
19	<u>ownership of the land.</u>
20	(3) Employees and employers. When a person who is
21	responsible for the occurrence of pollution or the threatened
22	occurrence of pollution, as provided for in paragraph (1), is
23	an employee who is acting in the scope of his employment:
24	(i) The employee is subject to liability under this
25	section only if his conduct with respect to the hazardous
26	<u>waste was negligent under circumstances in which he knew</u>
27	that the waste was hazardous and that his conduct, if
28	negligent, could result in serious harm to the
29	environment or public health and safety.
30	(ii) His employer shall be considered responsible
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1	for the occurrence of pollution or the threatened
2	occurrence of pollution and is subject to liability under
3	this section regardless of the degree of care exercised
4	by his employee.
5	(i) Scope of liability.
6	(1) General rule. Any person who is responsible for the
7	occurrence of pollution or the threatened occurrence of
8	pollution pursuant to subsection (h) shall be strictly
9	liable, jointly or severally, for all costs related to such
10	occurrence of pollution or threatened occurrence of
11	pollution, including, but not limited to, the following
12	costs:
13	(i) all reasonable and necessary costs of removal or
14	remedial action incurred by the Commonwealth, a political
15	subdivision of the Commonwealth or the Federal
16	<u>Government;</u>
17	(ii) any other reasonable and necessary costs of
18	abatement incurred by any other person;
19	(iii) damages for injury to, destruction of or loss
20	of natural resources within this Commonwealth, or
21	belonging to, managed by, controlled by or appertaining
22	to the Commonwealth, the United States or a political
23	subdivision of the Commonwealth, including the reasonable
24	costs of assessing such injury, destruction or loss
25	resulting from such occurrence of pollution or threatened
26	occurrence of pollution; and
27	(iv) the costs of any health assessment or health
28	effects study and the costs of any medical expenses
29	incurred proximately resulting from the occurrence of
29 30	incurred proximately resulting from the occurrence of pollution.

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1	(2) Contractor liability. Any person or company who has
2	entered into a contract with the department to assist the
3	department in the abatement of pollution shall not be held
4	liable pursuant to this act for any occurrence of pollution
5	arising out of performance of the contract, as long as the
6	occurrence of pollution is not caused by the contractor's
7	negligence.
8	(3) Commonwealth employee liability. Persons employed
9	by the Commonwealth shall not be held liable for any
10	occurrence of pollution, or any other damages incurred, as a
11	result of actions or omissions occurring when acting in their
12	<u>official capacity.</u>
13	<u>(j) Defenses to liability.</u>
14	(1) General rule. There shall be no liability under
15	subsections (h) and (i) for a person otherwise liable who can
16	establish by clear and convincing evidence that the
17	occurrence of pollution or the threatened occurrence of
18	pollution and the damages resulting therefrom were caused
19	solely by one or more of the following:
20	(i) An act of God.
21	<u>(ii) An act of war.</u>
22	(iii) An act or omission of a third party other than
23	an employee or agent of the responsible person, if the
24	responsible person establishes by clear and convincing
25	evidence that:
26	(A) he exercised due care with respect to the
27	hazardous waste concerned, taking into consideration
28	the characteristics of such hazardous waste, in light
29	of all relevant facts and circumstances; and
30	(B) he took precautions against foreseeable acts
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1	or omissions of any such third party and the
2	consequences that could foreseeably result from such
3	acts or omissions.
4	(2) Rendering care or advice. Except as provided in
5	paragraph (3), no person shall be liable under this act for
6	costs or damages as a result of actions taken or omitted in
7	the course of rendering care, assistance or advice in
8	accordance with the act of July 7, 1980 (P.L.380, No.97),
9	known as the Solid Waste Management Act, or at the direction
10	of the department with respect to an incident creating a
11	<u>danger to public health or welfare or the environment as a</u>
12	result of any occurrence of pollution or the threat thereof.
13	This paragraph shall not preclude liability for costs or
14	damages as the result of negligence on the part of such
15	person.
16	(3) State agencies and local governments. No State
17	agency or local government shall be liable under this act for
18	costs or damages as a result of actions taken by such State
19	agency or local government in response to the occurrence of
20	pollution or the threat thereof generated by or from a
21	hazardous waste site owned by another person. This paragraph
22	shall not preclude liability for costs or damages as a result
23	of gross negligence or intentional misconduct by the State
24	agency or local government. For the purpose of the preceding
25	<u>sentence, reckless, willful or wanton misconduct shall</u>
26	constitute gross negligence.
27	(4) Burden of proof for defenses. Any person claiming a
28	defense provided in this section has the burden to prove all
29	elements of the defense by clear and convincing evidence.
30	(k) Action by Protector General. In the event any suit,
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1	petition, complaint or appeal relevant to the permitting of
2	waste management operations is filed, the Protector General
3	shall review such suit, petition, complaint or appeal and render
4	a final decision within 60 days of its filing.
5	(1) Permit delays. If a person seeking a permit relating to
б	solid waste believes that the permitting process is being
7	unreasonably delayed, he shall be entitled to appeal to the
8	Protector General who shall be required to render all decisions
9	relevant to the appeal within 60 days of its filing.
10	(m) Transfer of personnel, appropriations, records,
11	equipment, etc. All personnel, allocations, equipment, files,
12	records, contracts, agreements, obligations and other materials
13	which are used, employed or expended in connection with the
14	powers, duties or functions transferred by this act to the
15	Office of Protector General are hereby transferred to the Office
16	of the Protector General with the same force and effect as if
17	the appropriations had been made to and said items had been the
18	property of the Office of Protector General in the first
19	instance and as if said contracts, agreements and obligations
20	had been incurred or entered into by said Office of the
21	Protector General.
22	(n) Compensation of employees. The secretarial, clerical
23	and other employees of the Protector General and their
24	successors whose positions on the effective date of this section
25	are under the classified service provisions of the act of August
26	5, 1941 (P.L.752, No.286), known as the "Civil Service Act,"
27	shall continue under such provisions. The compensation of all
28	other persons appointed shall be determined by the Protector
29	General and shall be consistent with the standards established
30	by the Executive Board.
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1	(o) Funding.
2	(1) The costs of all activities of the Office of
3	Protector General shall be appropriated from the General
4	<u>Fund.</u>
5	(2) Annually, at the time and in accord with the
6	procedures otherwise established by law for the General Fund,
7	the Protector General shall submit a proposed budget for the
8	operation of the office. Such proposed budget shall be
9	submitted to the Governor and the General Assembly for
10	consideration in accordance with the procedures for
11	appropriations from the General Fund as provided in sections
12	610 through 620 of the act of April 9, 1929 (P.L.177,
13	<u>No.175), known as "The Administrative Code of 1929." It shall</u>
14	be unlawful for the State Treasurer to honor any requisition
15	for the expenditure of any moneys out of the General Fund by
16	the Protector General for any purpose in excess of the
17	amounts appropriated by the General Assembly.
18	(3) Moneys appropriated from the General Fund shall be
19	paid out of the fund upon warrant of the State Treasurer
20	drawn after requisition by the Protector General.
21	(p) Initial nominee. The Governor shall, within 30 days
22	from the date of final enactment of this section, submit to the
23	Senate his nomination for the Protector General. In the event
24	that the Governor so fails to do, the Attorney General shall
25	appoint an acting Protector General until such time as the
26	Governor submits his nominee and such nominee is confirmed to
27	office by the Senate.
28	Section 3. Funding.
29	(a) Appropriation. The sum of \$2,000,000, or as much
30	thereof as may be necessary, is hereby appropriated to the
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2Protector General for the fiscal year July 1, 1987, to June 30,31980, to carry out the provisions of this act. This4appropriation shall be a separate line item from any other State5or Federal appropriation to the Department of Environmental6Resources.7(b) State fund transfer. In addition to the sum8appropriated in subsection (a), any unexpended State fund9allocation for the Office of General Counsel from the Department10of Environmental Resources' General Government Operations 1987111980 State line item shall be transferred to the State line item12in subsection (a).13(c) Federal fund transfer. Any unexpended Federal fund14allocations for the Office of General Counsel from the15Department of Environmental Resources' General Government16Operations 1987 1988 Federal augmentation line items shall be17transferred to appropriate Federal line items for the Office of18Protector General which are hereby catablished.19Section 1. Application of certain provisions.10The provisions of sections 204(c.1) and 404 of the act of11Optotetor General and the transfer of personnel, appropriations,12records and equipment, shall apply on the date upon which the13General as described in section 404(1), whichever occurs first.14Attorney Act, relating Ceneral appoints an acting Protector15General as described in section 404(1), whichever occurs first.16General as described in	1	Department of Environmental Resources for the Office of the
4appropriation shall be a separate line item from any other State5or Federal appropriation to the Department of Environmental6Resources.7(b) State fund transfer. In addition to the sum8appropriated in subsection (a), any unexpended State fund9allocation for the Office of General Counsel from the Department10of Environmental Resources' Ceneral Government Operations 1987-111988 State line item shall be transferred to the State line item12in subsection (a).13(c) Federal fund transfer. Any unexpended Federal fund14allocations for the Office of General Counsel from the15Department of Environmental Resources' General Government16Operations 1987 1988 Federal augmentation line items shall be17transferred to appropriate Federal line items for the Office of18Protector General which are hereby catablished.19Section 4. Application of certain provisions.10October 15, 1980 (P.L.950, No.164), known as the Commonwealth12Attorneys Act, relating to the powers and dutics of the13Protector General and the transfer of personnel, appropriations,14records and equipment, shall apply on the date upon which the15General as described in section 404(1), whichever occurs first.18Section 5. Effective date.19This act shall take effect in 60 days.	2	Protector General for the fiscal year July 1, 1987, to June 30,
5 or Federal appropriation to the Department of Environmental 6 Resources. 7 (b) State fund transfer. In addition to the sum 8 appropriated in subsection (a), any unexpended State fund 9 allocation for the Office of Ceneral Counsel from the Department 10 of Environmental Resources' General Covernment Operations 1987 11 1988 State line item shall be transferred to the State line item 12 in subsection (a). 13 (c) Federal fund transfer. Any unexpended Federal fund 14 allocations for the Office of General Counsel from the 15 Department of Environmental Resources' General Covernment 16 Operations 1987 1988 Federal augmentation line items shall be 17 transferred to appropriate Federal line items for the Office of 18 Protector General which are hereby established. 19 Section 4. Application of certain provisions. 11 Oetober 15, 1980 (P.L.950, No.164), known as the Commonwealth 19 Attorneya Act, relating to the powera and duties of the 19 Protector General and the transfer of personnel, appropriationa, 12 records and equipment, shall apply on the date upon which the 19	3	1988, to carry out the provisions of this act. This
6 Resources. 7 (b) State fund transfer. In addition to the sum 8 appropriated in subsection (a), any unexpended State fund 9 allocation for the Office of General Counsel from the Department 10 of Environmental Resources' General Covernment Operations 1987. 11 1988 State line item shall be transferred to the State line item 12 in subsection (a). 13 (c) Federal fund transfer. Any unexpended Federal fund 14 allocations for the Office of General Counsel from the 15 Department of Environmental Resources' General Covernment 16 Operations 1987 1988 Federal augmentation line items shall be 17 transferred to appropriate Federal line items for the Office of 18 Protector General which are hereby cotablished. 19 Section 4. Application of certain provisions. 20 The provisions of sections 204(c.1) and 404 of the act of 21 October 15, 1980 (P.L.950, No.164), known as the Commonwealth 22 Protector General and the transfer of personnel, appropriations, 23 Protector General and the transfer of personnel, appropriations, 24 Ectomery Act, relating to the powers and duties of the 25	4	appropriation shall be a separate line item from any other State
 (b) State fund transfer. In addition to the sum appropriated in aubacetion (a), any unexpended State fund allocation for the Office of General Counsel from the Department of Environmental Resources' General Covernment Operations 1987- 1988 State line item shall be transferred to the State line item in subsection (a). (c) Federal fund transfer. Any unexpended Federal fund allocations for the Office of General Counsel from the Department of Environmental Resources' General Covernment Operations 1987 1988 Federal augmentation line items shall be transferred to appropriate Federal line items for the Office of Protector General which are hereby established. Section 4. Application of certain provisions. The provisions of sections 204(c.1) and 404 of the act of October 15, 1980 (P.L.950, No.164), known as the Commonwealth Attorneys Act, relating to the powers and duties of the protector General and the transfer of personnel, appropriations, records and equipment, shall apply on the date upon which the Senate confirms the initial nominee of the Governor, or the date upon which the Attorney General appoints an acting Protector General as described in section 404(1), whichever occurs first. Section 5. Effective date. This act shall take effect in 60 days. 	5	or Federal appropriation to the Department of Environmental
8appropriated in subsection (a), any unexpended State fund9allocation for the Office of General Counsel from the Department10of Environmental Resources' General Covernment Operations 1987111988 State line item shall be transferred to the State line item12in subsection (a).13(c) Federal fund transfer. Any unexpended Federal fund14allocations for the Office of General Counsel from the15Department of Environmental Resources' General Government16Operations 1987 1988 Federal augmentation line items shall be17transferred to appropriate Federal line items for the Office of18Protector General which are hereby established.19Section 4. Application of certain provisions.10The provisions of sections 204(c.1) and 404 of the act of10October 15, 1980 (P.L.950, No.164), known as the Commonwealth11Attorneys Act, relating to the powers and duties of the12Protector General and the transfer of personnel, appropriations,13records and equipment, shall apply on the date upon which the14Senate confirms the initial nominee of the Governor, or the date15upon which the Attorney General appoints an acting Protector16General as described in section 404(1), whichever occurs first.17Section 5. Effective date.18This act shall take effect in 60 days.	б	Resources.
 allocation for the Office of General Counsel from the Department of Environmental Resources' General Government Operations 1987- 1988 State line item shall be transferred to the State line item in subsection (a). (c) Federal fund transfer. Any unexpended Federal fund allocations for the Office of General Counsel from the Department of Environmental Resources' General Government Operations 1987 1988 Federal augmentation line items shall be transferred to appropriate Federal line items for the Office of Protector General which are hereby established. Section 4. Application of certain provisions. The provisions of sections 204(c.1) and 404 of the act of Oetober 15, 1960 (P.L.950, No.164), known as the Commonwealth Attorneys Act, relating to the powers and duties of the Protector General and the transfer of personnel, appropriations, records and equipment, shall apply on the date upon which the Senate confirms the initial nominee of the Governor, or the date upon which the Attorney General appoints an acting Protector General as described in section 404(1), whichever occurs first. Section 5. Effective date. This act shall take effect in 60 days. 	7	(b) State fund transfer. In addition to the sum
 of Environmental Resources' General Government Operations 1987 1988 State line item shall be transferred to the State line item in subsection (a). (c) Federal fund transfer. Any unexpended Federal fund allocations for the Office of General Counsel from the Department of Environmental Resources' General Government Operations 1987 1988 Federal augmentation line items shall be transferred to appropriate Federal line items for the Office of Protector General which are hereby established. Section 4. Application of certain provisions. The provisions of sections 204(c.1) and 404 of the act of October 15, 1980 (P.L.950, No.164), known as the Commonwealth Attorneys Act, relating to the powers and duties of the Protector General and the transfer of personnel, appropriations, records and equipment, shall apply on the date upon which the Senate confirms the initial nominee of the Governor, or the date upon which the Attorney General appoints an acting Protector General as described in section 404(1), whichever occurs first. Section 5. Effective date. This act shall take effect in 60 days. 	8	appropriated in subsection (a), any unexpended State fund
111988 State line item shall be transferred to the State line item12in subsection (a).13(c) Federal fund transfer. Any unexpended Federal fund14allocations for the Office of General Counsel from the15Department of Environmental Resources' General Covernment16Operations 1987 1988 Federal augmentation line items shall be17transferred to appropriate Federal line items for the Office of18Protector General which are hereby established.19Section 4. Application of certain provisions.11The provisions of sections 204(c.1) and 404 of the act of12October 15, 1980 (P.L.950, No.164), known as the Commonwealth12Attorneys Act, relating to the powers and duties of the19Protector General and the transfer of personnel, appropriations,11records and equipment, shall apply on the date upon which the15Senate confirms the initial nominee of the Governor, or the date16upon which the Attorney General appoints an acting Protector17General as described in section 404(1), whichever occurs first.18Section 5. Effective date.19This act shall take effect in 60 days.	9	allocation for the Office of General Counsel from the Department
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 (c) Federal fund transfer. Any unexpended Federal fund allocations for the Office of General Counsel from the Department of Environmental Resources' General Government Operations 1987 1988 Federal augmentation line items shall be transferred to appropriate Federal line items for the Office of Protector General which are hereby established. Section 4. Application of certain provisions. The provisions of sections 204(c.1) and 404 of the act of October 15, 1980 (P.L.950, No.164), known as the Commonwealth Attorneys Act, relating to the powers and duties of the Protector General and the transfer of personnel, appropriations, records and equipment, shall apply on the date upon which the Senate confirms the initial nominee of the Governor, or the date upon which the Attorney General appoints an acting Protector General as described in section 404(1), whichever occurs first. section 5. Effective date. This act shall take effect in 60 days. 	11	1988 State line item shall be transferred to the State line item
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 Department of Environmental Resources' General Government Operations 1987 1988 Federal augmentation line items shall be transferred to appropriate Federal line items for the Office of Protector General which are hereby established. Section 4. Application of certain provisions. The provisions of sections 204(c.1) and 404 of the act of October 15, 1980 (P.L.950, No.164), known as the Commonwealth Attorneys Act, relating to the powers and duties of the Protector General and the transfer of personnel, appropriations, records and equipment, shall apply on the date upon which the Senate confirms the initial nominee of the Governor, or the date upon which the Attorney General appoints an acting Protector General as described in section 404(1), whichever occurs first. Section 5. Effective date. This act shall take effect in 60 days. 	13	(c) Federal fund transfer. Any unexpended Federal fund
 Operations 1987 1988 Federal augmentation line items shall be transferred to appropriate Federal line items for the Office of Protector General which are hereby established. Section 4. Application of certain provisions. The provisions of sections 204(c.1) and 404 of the act of October 15, 1980 (P.L.950, No.164), known as the Commonwealth Attorneys Act, relating to the powers and duties of the Protector General and the transfer of personnel, appropriations, records and equipment, shall apply on the date upon which the Senate confirms the initial nominee of the Governor, or the date upon which the Attorney General appoints an acting Protector General as described in section 404(l), whichever occurs first. Section 5. Effective date. This act shall take effect in 60 days. 	14	allocations for the Office of General Counsel from the
 transferred to appropriate Federal line items for the Office of Protector General which are hereby established. Section 4. Application of certain provisions. The provisions of sections 204(c.1) and 404 of the act of October 15, 1980 (P.L.950, No.164), known as the Commonwealth Attorneys Act, relating to the powers and duties of the Protector General and the transfer of personnel, appropriations, records and equipment, shall apply on the date upon which the Senate confirms the initial nominee of the Governor, or the date upon which the Attorney General appoints an acting Protector Section 5. Effective date. This act shall take effect in 60 days. 	15	Department of Environmental Resources' General Government
 Protector General which are hereby established. Section 4. Application of certain provisions. The provisions of sections 204(c.1) and 404 of the act of October 15, 1980 (P.L.950, No.164), known as the Commonwealth Attorneys Act, relating to the powers and duties of the Protector General and the transfer of personnel, appropriations, records and equipment, shall apply on the date upon which the Senate confirms the initial nominee of the Governor, or the date upon which the Attorney General appoints an acting Protector General as described in section 404(1), whichever occurs first. Section 5. Effective date. This act shall take effect in 60 days. 	16	Operations 1987 1988 Federal augmentation line items shall be
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 The provisions of sections 204(c.1) and 404 of the act of October 15, 1980 (P.L.950, No.164), known as the Commonwealth Attorneys Act, relating to the powers and duties of the Protector General and the transfer of personnel, appropriations, records and equipment, shall apply on the date upon which the Senate confirms the initial nominee of the Governor, or the date upon which the Attorney General appoints an acting Protector General as described in section 404(1), whichever occurs first. section 5. Effective date. This act shall take effect in 60 days. 	18	Protector General which are hereby established.
 October 15, 1980 (P.L.950, No.164), known as the Commonwealth Attorneys Act, relating to the powers and duties of the Protector General and the transfer of personnel, appropriations, records and equipment, shall apply on the date upon which the Senate confirms the initial nominee of the Governor, or the date upon which the Attorney General appoints an acting Protector General as described in section 404(1), whichever occurs first. Section 5. Effective date. This act shall take effect in 60 days. 	19	Section 4. Application of certain provisions.
 Attorneys Act, relating to the powers and duties of the Protector General and the transfer of personnel, appropriations, records and equipment, shall apply on the date upon which the Senate confirms the initial nominee of the Governor, or the date upon which the Attorney General appoints an acting Protector General as described in section 404(1), whichever occurs first. section 5. Effective date. This act shall take effect in 60 days. 	20	The provisions of sections 204(c.1) and 404 of the act of
23 Protector General and the transfer of personnel, appropriations, 24 records and equipment, shall apply on the date upon which the 25 Senate confirms the initial nominee of the Governor, or the date 26 upon which the Attorney General appoints an acting Protector 27 General as described in section 404(1), whichever occurs first. 28 Section 5. Effective date. 29 This act shall take effect in 60 days.	21	October 15, 1980 (P.L.950, No.164), known as the Commonwealth
records and equipment, shall apply on the date upon which the Senate confirms the initial nominee of the Governor, or the date upon which the Attorney General appoints an acting Protector General as described in section 404(1), whichever occurs first. Section 5. Effective date. This act shall take effect in 60 days.	22	Attorneys Act, relating to the powers and duties of the
25 Senate confirms the initial nominee of the Governor, or the date 26 upon which the Attorney General appoints an acting Protector 27 General as described in section 404(1), whichever occurs first. 28 Section 5. Effective date. 29 This act shall take effect in 60 days.	23	Protector General and the transfer of personnel, appropriations,
26 upon which the Attorney General appoints an acting Protector 27 General as described in section 404(1), whichever occurs first. 28 Section 5. Effective date. 29 This act shall take effect in 60 days.	24	records and equipment, shall apply on the date upon which the
27 General as described in section 404(1), whichever occurs first. 28 Section 5. Effective date. 29 This act shall take effect in 60 days.	25	Senate confirms the initial nominee of the Governor, or the date
28 Section 5. Effective date. 29 This act shall take effect in 60 days.	26	upon which the Attorney General appoints an acting Protector
29 This act shall take effect in 60 days.	27	General as described in section 404(1), whichever occurs first.
-	28	Section 5. Effective date.
30 SECTION 1. THE ACT OF APRIL 9, 1929 (P.L.177, NO.175), KNOWN	29	This act shall take effect in 60 days.
	30	SECTION 1. THE ACT OF APRIL 9, 1929 (P.L.177, NO.175), KNOWN

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AS THE ADMINISTRATIVE CODE OF 1929, IS AMENDED BY ADDING 1 2 SECTIONS TO READ:

3 SECTION 1930-A. ENFORCEMENT.--(A) THE OFFICE OF CHIEF 4 COUNSEL SHALL HAVE THE POWER AND ITS DUTY SHALL BE TO PROVIDE 5 LEGAL SERVICES AS MAY BE NECESSARY OR APPROPRIATE FOR THE EFFECTIVE ADMINISTRATION AND ENFORCEMENT OF THE ENVIRONMENTAL 6 7 LAWS OF THIS COMMONWEALTH. 8 (B) THE OFFICE OF CHIEF COUNSEL SHALL INCLUDE THE BUREAU OF 9 PROTECTOR GENERAL WHICH SHALL BE EMPOWERED TO INVESTIGATE 10 VIOLATIONS OF THE STATUTES ADMINISTERED BY THE DEPARTMENT, TO 11 INSTITUTE RESPONSIBLE PARTY LITIGATION AND OTHER ACTIONS UNDER 12 THE ACT OF (P.L., NO.), KNOWN AS THE HAZARDOUS SITES 13 CLEANUP ACT, AND THE FEDERAL SUPERFUND ACT (PUBLIC LAW 96-510, 14 94 STAT. 2767) AND TO INITIATE OTHER APPROPRIATE ENFORCEMENT ACTIONS. THE BUREAU OF PROTECTOR GENERAL SHALL INCLUDE THE 15 16 ENVIRONMENTAL INVESTIGATION SECTION, WHICH SHALL CONSIST OF 17 INVESTIGATORS AND AUDITORS TO ASSIST THE DEPARTMENT IN MATTERS 18 IN LITIGATION OR LIKELY TO RESULT IN ENFORCEMENT ACTIONS. 19 (C) IN ADDITION TO ANY OTHER REMEDIES PROVIDED FOR THE 20 ENFORCEMENT OF THE STATUTES ADMINISTERED BY THE DEPARTMENT, THE 21 DEPARTMENT SHALL HAVE THE AUTHORITY TO DENY ANY APPLICATION FOR 22 A PERMIT OR LICENSE, OR REVOKE ANY PERMIT OR LICENSE ISSUED 23 UNDER THOSE STATUTES, OF ANY PERSON WHO IS IN VIOLATION OF AN 24 ORDER ISSUED BY THE DEPARTMENT. 25 (D) IN ADDITION TO THE REMEDIES PROVIDED FOR THE ENFORCEMENT 26 OF THE STATUTES ADMINISTERED BY THE DEPARTMENT, THE DEPARTMENT 27 MAY ISSUE ORDERS REQUIRING THE CORRECTION OF ANY CONDITION 28 HARMFUL TO THE PUBLIC OR THE ENVIRONMENT WHICH RESULTS FROM 29 ACTIVITIES REGULATED BY THOSE STATUTES. THIS AUTHORITY SHALL 30 INCLUDE ORDERS FOR THE REPLACEMENT OF PUBLIC OR PRIVATE WATER 19870H1395B2941

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1	SUPPLIES WHICH HAVE BEEN DIMINISHED OR CONTAMINATED BY THE	
2	REGULATED ACTIVITY.	
3	(E) UNLESS A LARGER PENALTY IS PROVIDED, A PERSON WHO	
4	VIOLATES ANY STATUTE ADMINISTERED BY THE DEPARTMENT SHALL BE	
5	SUBJECT TO A CIVIL PENALTY OF UP TO TEN THOUSAND DOLLARS	
6	(\$10,000) A DAY FOR EACH DAY THE VIOLATION CONTINUES. IN SEEKING	
7	ANY CIVIL PENALTY, THE DEPARTMENT MAY EITHER ASSESS THE PENALTY	
8	OR INCLUDE IT AS A COUNT IN ANY COURT PROCEEDING. WHEN A PENALTY	
9	IS ASSESSED, IT SHALL BE FINAL UNLESS APPEALED TO THE	
10	ENVIRONMENTAL HEARING BOARD. A FINAL ASSESSMENT MAY BE FILED	
11	WITH THE PROTHONOTARY IN ANY COUNTY IN WHICH THE PERSON ASSESSED	
12	HAS REAL OR PERSONAL PROPERTY. UPON FILING, THE ASSESSMENT SHALL	
13	CONSTITUTE A LIEN UPON THAT PROPERTY. A FINAL ASSESSMENT MAY BE	
14	COLLECTED IN ANY MANNER AUTHORIZED BY LAW FOR THE COLLECTION OF	
15	DEBTS.	
16	(F) DEPARTMENT INSPECTORS AND OFFICIALS SHALL HAVE THE	
17	AUTHORITY TO INITIATE PROSECUTIONS, INCLUDING THE ISSUANCE OF	
18	CRIMINAL CITATIONS, UNDER ANY ENVIRONMENTAL LAW WHICH	
19	ESTABLISHES CRIMINAL PENALTIES FOR VIOLATIONS.	
20	(G) THE DEPARTMENT MAY PROMULGATE RULES AND REGULATIONS TO	
21	IMPLEMENT ANY STATUTE ADMINISTERED BY THE DEPARTMENT.	
22	SECTION 1931-A. ENVIRONMENTAL OMBUDSMANTHE DEPARTMENT	
23	SHALL ESTABLISH THE POSITION OF OMBUDSMAN WHO SHALL SERVE AS A	
24	SINGLE POINT OF CONTACT WHERE ANY PERSON CAN TAKE A GRIEVANCE,	
25	COMPLAINT OR PROBLEM AND RECEIVE AN OBJECTIVE REVIEW AND	
26	RESOLUTION. THIS PERSON SHALL ALSO HAVE THE RESPONSIBILITY OF	
27	ASSISTING THE GENERAL PUBLIC, THE REGULATED COMMUNITY AND	
28	CITIZENS GROUPS WITH COMPLAINTS AND PROBLEMS AS WELL AS	
29	PROVIDING ASSISTANCE TO THE PUBLIC AT LARGE BY CLOSING GAPS IN	
30	INFORMATION. THE INDIVIDUAL SHALL OPERATE AND MAINTAIN A	
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1 <u>CENTRALIZED COMPLAINT RESOLUTION AND DISPOSITION PROCESS FOR THE</u>

2 <u>DEPARTMENT</u>.

3 SECTION 2. IN ADDITION TO ANY OTHER APPROPRIATIONS FOR THIS
4 PURPOSE, THE SUM OF \$1,000,000 IS HEREBY APPROPRIATED TO THE
5 DEPARTMENT OF ENVIRONMENTAL RESOURCES FOR THE FISCAL YEAR JULY
6 1, 1987, TO JUNE 30, 1988, TO CARRY OUT THE ENFORCEMENT
7 FUNCTIONS OF THIS ACT. THESE FUNDS ARE FOR THE PURPOSE OF
8 AUGMENTING THE ENFORCEMENT CAPABILITY OF THE DEPARTMENT, AND
9 SHALL BE APPORTIONED AS FOLLOWS:

10(1) OFFICE OF CHIEF COUNSEL\$800,00011(2) ENVIRONMENTAL HEARING BOARD\$200,00012SECTION 3. THE APPROPRIATION TO THE PROTECTOR GENERAL IN THE13DEPARTMENT OF ENVIRONMENTAL RESOURCES IN SECTION 213 OF THE ACT14OF JULY 3, 1987 (P.L.459, NO.9A), KNOWN AS THE GENERAL15APPROPRIATION ACT OF 1987, IS REPEALED.

16 SECTION 4. THIS ACT SHALL TAKE EFFECT IMMEDIATELY.