THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 926

Session of 2019

INTRODUCED BY GREINER, DUNBAR, RYAN, PICKETT, MILLARD, ZIMMERMAN, MENTZER, BERNSTINE, LAWRENCE, COX, PEIFER, FEE AND SANCHEZ, MARCH 25, 2019

REFERRED TO COMMITTEE ON FINANCE, MARCH 25, 2019

AN ACT

- Amending the act of March 4, 1971 (P.L.6, No.2), entitled "An act relating to tax reform and State taxation by codifying 1 2 and enumerating certain subjects of taxation and imposing 3 taxes thereon; providing procedures for the payment, collection, administration and enforcement thereof; providing 5 for tax credits in certain cases; conferring powers and 6 imposing duties upon the Department of Revenue, certain 7 employers, fiduciaries, individuals, persons, corporations 8 9 and other entities; prescribing crimes, offenses and penalties," in personal income tax, further providing for tax 10 withheld, for withholding tax requirement for nonemployer 11 payors, for information statement for nonemployer payors, for 12 information statement for payees, for time for filing payors' 13 returns, for payment of taxes withheld for nonemployer payors 14 and for liability for withheld taxes, repealing provisions 15 relating to payor's liability for withheld taxes, further 16 providing for bulk and auction sales and transfers and 17 notice, repealing provisions relating to payor's failure to 18 withhold, providing for annual withholding return, repealing 19 provisions relating to withholding on income and to annual 20 withholding statement and further providing for interest and 21 22 for additions, penalties and fees. The General Assembly of the Commonwealth of Pennsylvania
- 23
- 24 hereby enacts as follows:
- 25 Section 1. Sections 312, 316.2, 317.1, 317.2, 318.1, 319.1
- 26 and 320 of the act of March 4, 1971 (P.L.6, No.2), known as the
- Tax Reform Code of 1971, are amended to read:

- 1 Section 312. Tax Withheld.--The amount withheld under
- 2 [section] sections 316.1 and 316.2 shall be allowed to the
- 3 taxpayer from whose income the tax was withheld as a credit
- 4 against the tax imposed on him by this article.
- 5 Section 316.2. Withholding Tax Requirement for Nonemployer
- 6 Payors and Lessees. -- (a) To the extent not already required to
- 7 withhold tax on payments under section 316.1, a person that[:]
- 8 makes the following types of payments, who also is required to
- 9 issue, or voluntarily issues Federal form 1099-MISC for such
- 10 payments, shall deduct and withhold from the payments an amount
- 11 equal to the amount of the payment required to be reported on
- 12 the Federal form 1099-MISC multiplied by the tax rate specified
- 13 under section 302(b):
- (1) [makes] payments totaling five thousand dollars (\$5,000)
- 15 or more of income from sources within this Commonwealth
- 16 described in section 303(a)(1) or (2) during the calendar year
- 17 to either a nonresident individual or an entity that is
- 18 <u>classified as a disregarded entity</u> under section 307.21 that
- 19 [has] <u>is owned by</u> a nonresident [member; and
- 20 (2) is required under section 335(f)(1) to file a copy of
- 21 form 1099-MISC with the department regarding the payments;
- 22 shall deduct and withhold from the payments an amount equal to
- 23 the net amount of the payments multiplied by the tax rate
- 24 specified under section 302(b).] individual; or
- 25 (3) lease payments totaling five thousand dollars (\$5,000)
- 26 or more for Pennsylvania real estate to a nonresident lessor,
- 27 <u>either directly or indirectly through a management company or</u>
- 28 other agent authorized to receive the lease payments on behalf
- 29 <u>of the nonresident lessor.</u>
- 30 (b) Withholding of tax by [payors] <u>a payor or lessee</u> is

- 1 optional and at the discretion of the payor or lessee with
- 2 respect to [payees who receive payments of less than \$5,000
- 3 annually from the payor.] payments of income from sources within
- 4 this Commonwealth of less than five thousand dollars (\$5,000)
- 5 annually.
- 6 (b.1) If at the time of payment a payor or lessee cannot
- 7 reasonably expect total payments of income from sources within
- 8 this Commonwealth to a payee or lessor to be at least five
- 9 thousand dollars (\$5,000) during the calendar year, the payor or
- 10 lessee shall begin to withhold tax once the payor or lessee
- 11 reasonably expects that total payments of income from sources
- 12 <u>within this Commonwealth to the payee will be at least five</u>
- 13 thousand dollars (\$5,000) for the calendar year. The payor or
- 14 lessee shall not be required to withhold tax on payments made
- 15 prior to that time.
- 16 (b.2) A management company or other person that collects
- 17 lease payments for a lessor may withhold and remit the tax on
- 18 behalf of the lessee. A management company or other person that
- 19 withholds tax on behalf of the lessee becomes jointly and
- 20 severally liable with the lessee for the tax. A lessee is not
- 21 relieved from liability for withholding tax if the management
- 22 company or other person fails to withhold and remit the tax.
- 23 (b.3) If a management company or other person is entitled to
- 24 receive compensation from a lease payment and withholds the
- 25 compensation, the management company or other person shall remit
- 26 to the lessor with the balance of the payment any tax required
- 27 to be withheld under this section. If, after deducting the
- 28 compensation and other amounts, no portion of the payment is
- 29 remitted to the lessor, the management company or other person
- 30 must remit to the lessor within thirty (30) days of receipt of

- 1 the payment from the lessee any tax required to be withheld on
- 2 the compensation in accordance with this section. The lessor
- 3 shall be required to remit and report the tax in accordance with
- 4 <u>sections 318.1 and 319.1.</u>
- 5 (b.4) If a payment to a payee is attributable to business
- 6 engaged in, or services performed both within and without this
- 7 Commonwealth, the payee shall determine the portion of the
- 8 payment constituting income from sources within this
- 9 Commonwealth in accordance with the regulations and provide this
- 10 <u>information to the payor.</u>
- 11 (b.5) (1) A payor or lessee shall not be required to
- 12 withhold under this section if the payee or lessee provides a
- 13 certification that:
- (i) the payee or lessor is a Pennsylvania resident; or
- 15 (ii) the payee or lessor is not subject to tax under this
- 16 article.
- 17 (2) The certification may be on a form prescribed by the
- 18 department or a substitute form as long as the form contains the
- 19 information necessary for the payor or lessee to determine
- 20 whether withholding is required and the payee or lessor signs
- 21 the form.
- 22 (b.6) If a payee or lessor fails to provide the required
- 23 information in subsection (b.5) or a payee fails to provide the
- 24 required information in subsection (b.4), the payor or lessee
- 25 may withhold tax on one hundred per cent of each payment until
- 26 the payee or lessor provides the required information. The payor
- 27 or lessee will not be required to adjust the tax withheld on any
- 28 payment made prior to receipt of the required information.
- 29 (b.7) A payor or lessee that in good faith relies upon
- 30 information that a payee or lessor provides under subsections

- 1 (b.4) and (b.5) will not be liable for any tax under section
- 2 320, interest and penalty under this article if the department
- 3 subsequently determines that the payee or lessor was subject to
- 4 withholding under this section, or the portion of a payment
- 5 constituting income from sources within this Commonwealth that
- 6 the payee provides to the payor is not correct.
- 7 (c) This section shall not apply to payments made by a payor
- 8 [to a payee if the payor is] or lessee who is:
- 9 (1) The United States or an agency or instrumentality
- 10 thereof; [or]
- 11 (2) The Commonwealth or an agency, instrumentality or
- 12 political subdivision thereof[.]; or
- 13 <u>(3) A lessee under a residential lease.</u>
- 14 (d) The department may prescribe regulations to implement
- 15 and clarify the withholding requirement [set forth in] of this
- 16 section.
- 17 (e) For purposes of this section, the term or phrase:
- 18 (1) "Lessor" means an individual, estate or trust.
- 19 (2) "Lease payment" includes, but is not limited to, rents,
- 20 royalties, bonus payments, damage payments, delay rents and
- 21 other payments made pursuant to a lease, other than compensation
- 22 derived from intangible property having a taxable or business
- 23 situs in this Commonwealth. Classification as a "lease payment"
- 24 under this section is solely for the purpose of establishing
- 25 withholding requirements and is not relevant for determining
- 26 the proper income classification of the lease payment.
- 27 Section 317.1. [Information Statement for Nonemployer
- 28 Payors. -- Every payor required to deduct and withhold tax under
- 29 section 316.2 shall furnish to a payee to whom the payor has
- 30 paid income from sources within this Commonwealth during the

- 1 calendar year a copy of form 1099-MISC required under section
- 2 335(f)(1). The copy of form 1099-MISC required by this section
- 3 for each calendar year shall be forwarded to the payee on or
- 4 before March 1 of the year succeeding the calendar year.]
- 5 <u>Information Statement. -- (a) Every person required or who</u>
- 6 <u>volunteers to deduct and withhold tax under section 316.2 shall</u>
- 7 <u>furnish to a payee or lessor to whom the person has paid income</u>
- 8 <u>during the calendar year and the department a copy of the</u>
- 9 Federal form 1099-MISC reporting the payment. A copy of the
- 10 Federal form 1099-MISC must be provided to the payee or lessor
- 11 and department in all instances where tax is withheld. The copy
- 12 of Federal form 1099-MISC required by this section for each
- 13 <u>calendar year shall be forwarded to the payee or lessor and the</u>
- 14 <u>department on or before the date the person is required to</u>
- 15 <u>furnish the form for Federal income tax purposes. The form shall</u>
- 16 <u>include the amount of the payment subject to withholding under</u>
- 17 this part and the amount of Pennsylvania tax withheld in
- 18 accordance with section 316.2.
- 19 (b) A person that files a corrected Federal form 1099-MISC
- 20 for Federal income tax purposes shall file a corrected Federal
- 21 form 1099-MISC with the department if there would be a change in
- 22 income from sources within this Commonwealth of a payee or
- 23 lessor, or if a person erroneously reports income from sources
- 24 within this Commonwealth or the amount of tax withheld.
- 25 (c) The Federal form 1099-MISC shall be filed electronically
- 26 with the department.
- 27 Section 317.2. Information Statement for Payees or
- 28 <u>Lessors</u>.--Every payee <u>or lessor</u> receiving a copy of <u>Federal</u> form
- 29 1099-MISC from a payor under section 317.1 shall file a
- 30 [duplicate of such information return with the payee's] copy_

- 1 with the payee's or lessor's State income tax return.
- 2 Section 318.1. Time for Filing [Payors'] Nonemployer and
- 3 Lessee Withholding Returns.--Every [payor] person required or
- 4 who volunteers to deduct and withhold tax under section 316.2
- 5 shall file a quarterly withholding return with the department on
- 6 or before the last day of April, July, October and January for
- 7 each three-month period ending the last day of March, June,
- 8 September and December. The quarterly returns shall be filed
- 9 with the department [in the manner prescribed by regulation.]
- 10 beginning with the quarter in which the tax is required to be
- 11 <u>remitted under section 319.1.</u>
- 12 Section 319.1. Payment of Taxes Withheld for Nonemployer
- 13 Payors <u>and Lessees</u>.--Every [payor] <u>person</u> withholding tax under
- 14 section 316.2 shall pay over to the department or to a
- 15 depository designated by the department the tax required to be
- 16 deducted and withheld under section 316.2. The time for paying
- 17 over the withheld tax shall be as set forth in section 319(1),
- 18 (2), (3) and (4).
- 19 Section 320. Liability for Withheld Taxes. -- [Every] Except
- 20 as otherwise provided in this part, every person required to
- 21 deduct and withhold tax or who voluntarily deducts and withholds
- 22 <u>tax</u> under [section] <u>sections</u> 316.1 <u>and 316.2</u> is hereby made
- 23 liable for such tax. For purposes of assessment and collection,
- 24 any amount required to be withheld and paid over to the
- 25 department and any additions to tax penalties and interest with
- 26 respect thereto, shall be considered the tax of the person. All
- 27 taxes deducted and withheld pursuant to [section 316.1 or under
- 28 color of section 316.1] sections 316.1 and 316.2 shall
- 29 constitute a trust fund for the Commonwealth and shall be
- 30 enforceable against such person, his representative or any other

- 1 person receiving any part of such fund.
- 2 Section 2. Section 320.1 of the act is repealed:
- 3 [Section 320.1. Payor's Liability for Withheld Taxes.--Every
- 4 payor required to deduct and withhold tax under section 316.2 is
- 5 hereby made liable for such tax. For purposes of assessment and
- 6 collection, any amount required to be withheld and paid over to
- 7 the department and any additions to tax, penalties and interest
- 8 with respect thereto shall be considered the tax of the payor.
- 9 All taxes deducted and withheld from payees pursuant to section
- 10 316.2 or under color of section 316.2 shall constitute a trust
- 11 fund for the Commonwealth and shall be enforceable against such
- 12 payor, his representative or any other person receiving any part
- of such fund.]
- 14 Section 3. Section 321.1 of the act is amended to read:
- 15 Section 321.1. Bulk and Auction Sales and Transfers,
- 16 Notice. -- (a) [An employer] A person that is liable for filing
- 17 returns in accordance with the provisions of this part and
- 18 either sells or causes to be sold at auction, or sells or
- 19 transfers in bulk, fifty-one per cent or more of any stock of
- 20 goods, wares or merchandise of any kind, fixtures, machinery,
- 21 equipment, buildings or real estate held by or on behalf of the
- 22 employer shall be subject to the provisions of section 1403 of
- 23 "The Fiscal Code."
- 24 Section 4. Section 321.2 of the act is repealed:
- 25 [Section 321.2. Payor's Failure to Withhold.--If a payor
- 26 fails to deduct and withhold tax as prescribed under section
- 27 316.2 and thereafter the tax which may be credited is paid, the
- 28 tax which was required to be deducted and withheld shall not be
- 29 collected from the payor, but the payor shall not be relieved of
- 30 the liability for any penalty, interest or additions to the tax

- 1 imposed with respect to such failure to deduct and withhold.]
- 2 Section 5. The act is amended by adding a section to read:
- 3 Section 323.1. Annual Withholding Return. -- Any person
- 4 required or who volunteers to withhold tax under this part shall
- 5 file an annual withholding return at such time and in such
- 6 manner as the department may prescribe showing the total
- 7 payments subject to withholding and the total amount of tax
- 8 deducted, withheld and remitted.
- 9 Section 6. Sections 324.4 and 324.5 of the act are repealed:
- 10 [Section 324.4. Withholding on Income. -- (a) Every lessee of
- 11 Pennsylvania real estate who makes a lease payment in the course
- 12 of a trade or business to a nonresident lessor shall withhold
- 13 Pennsylvania personal income tax on rental payments to such
- 14 nonresident lessor.
- (b) Every lessee shall withhold from each payment made to a
- 16 lessor an amount equal to the net amount payable to the lessor
- 17 multiplied by the tax rate specified under section 302(b).
- (c) (Reserved).
- (d) The withholding of tax under this section is optional
- 20 and at the discretion of the lessee with respect to payments to
- 21 a lessor who receives less than \$5,000 annually on a lease.
- (e) For purposes of this section, the term or phrase:
- (1) "Lessor" shall include an individual, estate or trust.
- 24 (2) "Lease payment" shall include, but not be limited to,
- 25 rents, royalties, bonus payments, damage payments, delay rents
- 26 and other payments made pursuant to a lease, other than
- 27 compensation derived from intangible property having a taxable
- 28 or business situs in this Commonwealth. Classification as a
- 29 "lease payment" under this section is solely for the purposes of
- 30 establishing withholding requirements and shall not be relevant

- 1 for a determination as to the proper income classification of
- 2 any such lease payment.
- 3 (3) "In the course of a trade or business" shall include any
- 4 person or business entity making lease payments to a nonresident
- 5 or agent of a nonresident who collects rent or lease payments on
- 6 behalf of a nonresident owner other than a tenant of residential
- 7 property.
- 8 Section 324.5. Annual Withholding Statement.--(a) Every
- 9 lessee shall furnish to each lessor an annual statement at such
- 10 time and in such manner as may be prescribed by the department
- 11 showing the total payments made by the lessee to the lessor
- 12 during the preceding taxable year and showing the amount of the
- 13 tax deducted and withheld from the payments under section 324.4.
- 14 (b) Every lessee shall file with the department an annual
- 15 statement at such time and in such manner as may be prescribed
- 16 by the department showing the total payments made to each lessor
- 17 subject to withholding during the preceding taxable year or any
- 18 portion of the preceding taxable year and the total amount of
- 19 tax deducted and withheld under section 324.4.
- (c) Every lessor shall file a duplicate of the annual
- 21 statement furnished by the lessee under this section with the
- 22 lessor's State income tax return.]
- Section 7. Sections 351(b) and 352(f), (h) and (j) of the
- 24 act are amended to read:
- 25 Section 351. Interest. -- * * *
- 26 (b) [If] Except as otherwise provided in Part VII, if any
- 27 amount of tax required to be withheld by an employer and paid to
- 28 the department under Part VII of this article is not paid by the
- 29 due date prescribed under section 319 or 319.1, interest on the
- 30 amount at the rate established under section 806 of "The Fiscal

- 1 Code" shall be paid from that date for the period of
- 2 underpayment.
- 3 Section 352. Additions, Penalties and Fees. --* * *
- 4 (f) (1) Any person required under the provisions of section
- 5 317 to furnish a statement to an employe who wilfully furnishes
- 6 a false or fraudulent statement, or who wilfully fails to
- 7 furnish a statement in the manner, at the time, and showing the
- 8 information required under section 317 and the regulations
- 9 prescribed thereunder, shall, for each such failure, be subject
- 10 to a penalty of fifty dollars (\$50) for each employe.
- 11 (2) Any person required to furnish an information return who
- 12 furnishes a false or fraudulent return or who fails to file or
- 13 provide an information return shall be subject to a penalty of
- 14 two hundred fifty dollars (\$250).
- 15 (3) Every partnership, estate, trust or Pennsylvania S
- 16 corporation required to file a return with the department under
- 17 the provisions of section 330.1 or 335(c) who furnishes a false
- 18 or fraudulent return or who fails to file the return in the
- 19 manner and at the time required under section 330.1 or 335(c)
- 20 shall be subject to a penalty of \$250 for each failure.
- 21 (4) Any person required to file a copy of Federal form 1099-
- 22 MISC with the department under the provisions of section
- [335(f)] 317.1 who wilfully furnishes a false or fraudulent form
- 24 or who wilfully fails to file the form in the manner, at the
- 25 time and showing the information required under section [335(f)]
- 26 <u>317.1</u> shall, for each such failure, be subject to a penalty of
- 27 fifty dollars (\$50).
- 28 (5) Any person required under the provisions of section
- 29 [335(f)] 317.1 to furnish a copy of Federal form 1099-MISC to a
- 30 payee who wilfully furnishes a false or fraudulent form or who

- 1 wilfully fails to furnish a form in the manner, at the time and
- 2 showing the information required by section [335(f)] 317.1
- 3 shall, for each such failure, be subject to a penalty of fifty
- 4 dollars (\$50).
- 5 (6) Any person required to file an annual statement with the
- 6 department under the provisions of section [324.5] 323.1 who
- 7 wilfully furnishes a false or fraudulent statement or who
- 8 wilfully fails to file the statement in the manner, at the time
- 9 and showing the information required under section [324.5] 323.1
- 10 and the regulations prescribed under section [324.5] 323.1
- 11 shall, for each such failure, be subject to a penalty of fifty
- 12 dollars (\$50).
- [(7) Any person required under the provisions of section
- 14 324.5 to furnish an annual statement to a lessor who wilfully
- 15 furnishes a false or fraudulent statement or who wilfully fails
- 16 to furnish a statement in the manner, at the time and showing
- 17 the information required by section 324.5 and the regulations
- 18 prescribed under section 324.5 shall, for each such failure, be
- 19 subject to a penalty of fifty dollars (\$50).]
- 20 (h) [If] Except as otherwise provided in Part VII, if any
- 21 amount of tax required to be withheld by [an employer] a person
- 22 and paid over to the department under section 319 or 319.1 is
- 23 not paid on or before the due date prescribed for filing the
- 24 quarterly return under section 318 or 318.1, determined without
- 25 regard to an extension of time for filing, there shall be added
- 26 to the tax and paid to the department each month five per cent
- 27 of such underpayment for each month or fraction thereof from the
- 28 due date, for the period from the due date to the date paid; but
- 29 the underpayment shall, for purposes of computing the addition
- 30 for any month, be reduced by the amount of any part of the tax

- 1 which is paid by the beginning of that month. The total of such
- 2 additions shall not exceed fifty per cent of the amount of tax
- 3 required to be shown on the return reduced by the amount of any
- 4 part of the tax which is paid by the return due date and by the
- 5 amount of any credit against the tax which may be claimed on the
- 6 return.
- 7 * * *
- 8 (j) If any amount of tax required to be withheld by a
- 9 partnership, association[,] or Pennsylvania S corporation [or
- 10 lessee] and paid over to the department under section 324 [or
- 11 324.4] is not paid on or before the date prescribed therefor,
- 12 there shall be added to the tax and paid to the department each
- 13 month five per cent of such underpayment for each month or
- 14 fraction thereof from the due date, for the period from the due
- 15 date to the date paid; but the underpayment shall, for purposes
- 16 of computing the addition for any month, be reduced by the
- 17 amount of any part of the tax which is paid by the beginning of
- 18 that month. The total of such additions shall not exceed fifty
- 19 per cent of the amount of such tax.
- 20 Section 8. This act shall take effect immediately.