## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 176

Session of 2005

INTRODUCED BY SCAVELLO, ARMSTRONG, BELARDI, BELFANTI, BENNINGHOFF, BIRMELIN, BOYD, CALTAGIRONE, CAPPELLI, CRAHALLA, CREIGHTON, DALLY, DeLUCA, DENLINGER, GEIST, GRUCELA, HERMAN, HERSHEY, McILHATTAN, MILLARD, R. MILLER, MUSTIO, O'NEILL, PICKETT, RUBLEY, SCHRODER, SHANER, SIPTROTH, B. SMITH, STABACK, STURLA, E. Z. TAYLOR, TIGUE, YOUNGBLOOD, GERGELY AND THOMAS, APRIL 12, 2005

SENATOR EARLL, FINANCE, IN SENATE, AS AMENDED, JUNE 22, 2005

## AN ACT

- Amending the act of March 4, 1971 (P.L.6, No.2), entitled "An 2 act relating to tax reform and State taxation by codifying 3 and enumerating certain subjects of taxation and imposing taxes thereon; providing procedures for the payment, collection, administration and enforcement thereof; providing 5 for tax credits in certain cases; conferring powers and 7 imposing duties upon the Department of Revenue, certain 8 employers, fiduciaries, individuals, persons, corporations 9 and other entities; prescribing crimes, offenses and 10 penalties, "further providing, in realty transfer tax, for 11 determination and notice of tax and review; providing, in realty transfer tax, for sharing information; further providing, in local real estate transfer tax, for imposition 12 13 14 and for administration; providing, in local real estate 15 transfer tax, for regulations, for documentary stamps, for collection agents, for disbursements, for judicial sale 16 17 proceeds, for stamps, for determination and review, for 18 liens, for refunds, for civil penalties, for violations and for information; and making repeals. 19
- 20 The General Assembly of the Commonwealth of Pennsylvania
- 21 hereby enacts as follows:
- 22 Section 1. Section 1111-C(a) of the act of March 4, 1971
- 23 (P.L.6, No.2), known as the Tax Reform Code of 1971, amended

- 1 July 2, 1986 (P.L.318, No.77), is amended to read:
- 2 Section 1111-C. Determination and Notice of Tax; Review.--
- 3 (a) If any person shall fail to pay any tax imposed by this
- 4 article for which he is liable, the department is hereby
- 5 authorized and empowered to make a determination of additional
- 6 tax and interest due by such person based upon any information
- 7 within its possession or that shall come into its possession.
- 8 All of such determinations shall be made within three years
- 9 after the date of the recording of the document[.], subject to
- 10 the following:
- 11 (1) If the taxpayer underpays the correct amount of the tax
- 12 by twenty-five per cent or more, the tax may be assessed at any
- 13 time within six years after the date of the recording of the
- 14 document.
- 15 (2) If any part of an underpayment of tax is due to fraud or
- 16 an undisclosed, intentional disregard of rules and regulations,
- 17 the full amount of the tax may be assessed at any time.
- 18 \* \* \*
- 19 Section 2. The act is amended by adding a section to read:
- 20 <u>Section 1114-C. Sharing Information.--Notwithstanding the</u>
- 21 provisions of any other act, the department may divulge to the
- 22 proper officer of a political subdivision imposing a realty
- 23 transfer tax, or the authorized representative of that officer,
- 24 <u>information gained pursuant to the department's administration</u>
- 25 <u>or collection respecting the collection of realty transfer tax</u>
- 26 <u>under this article.</u>
- 27 Section 3. Sections 1101-D and 1102-D of the act, added July
- 28 2, 1986 (P.L.318, No.77), are amended to read:
- 29 Section 1101-D. Imposition.--The duly constituted
- 30 authorities of the following political subdivisions--cities of

- 1 the second class, cities of the second class A, cities of the
- 2 third class, boroughs, incorporated towns, townships of the
- 3 first class, townships of the second class, school districts of
- 4 the first class A, school districts of the second class, school
- 5 districts of the third class and school districts of the fourth
- 6 class, in all cases including independent school districts--may,
- 7 in their discretion, by ordinance or resolution, for general
- 8 revenue purposes, levy, assess and collect or provide for the
- 9 levying, assessment and collection of a tax upon a transfer of
- 10 real property or an interest in real property within the limits
- 11 of the political subdivision, regardless of where the
- 12 instruments making the transfers are made, executed or delivered
- 13 or where the actual settlements on the transfer take place, to
- 14 the extent that the transactions are subject to the tax imposed
- 15 by Article XI-C. [In addition, such political subdivision may
- 16 impose a local real estate transfer tax upon additional classes
- 17 or types of transactions if the tax was imposed by the political
- 18 subdivision under the act of December 31, 1965 (P.L.1257,
- 19 No.511), known as "The Local Tax Enabling Act," prior to the
- 20 effective date of this article. A] Except as to a city of the
- 21 <u>second class which is a home rule municipality, a</u> tax imposed
- 22 under this article shall be subject to rate limitations provided
- 23 by section 5 and section 17 of the act of December 31, 1965
- 24 (P.L.1257, No.511), known as "The Local Tax Enabling Act."
- 25 Section 1102-D. Administration.--[A] (a) The tax [imposed]
- 26 <u>authorized</u> under this article shall be administered, collected
- 27 and enforced under the act of December 31, 1965 (P.L.1257,
- 28 No.511), known as "The Local Tax Enabling Act[.]," provided,
- 29 however, that, if the correct amount of the tax is not paid by
- 30 the last date prescribed for timely payment as provided for in

- 1 section 1102-C, the department may determine the tax, interest
- 2 and penalty as provided for in section 1109-D and may collect
- 3 and enforce the tax, interest and penalty in the same manner as
- 4 tax, interest and penalty imposed by Article XI-C.
- 5 (b) Whenever a declaration is required to be filed under
- 6 Article XI-C, a declaration is also required to be filed under
- 7 this article.
- 8 Section 4. The act is amended by adding sections to read:
- 9 <u>Section 1103-D. Regulations.--(a) The regulations</u>
- 10 promulgated under Article XI-C shall be applicable to the taxes
- 11 <u>imposed under this article.</u>
- 12 (b) The Department of Revenue may promulgate and enforce
- 13 regulations not inconsistent with the provisions of this
- 14 article.
- 15 (c) The department, to cover its costs of administration,
- 16 <u>shall retain an amount equal to costs but not to exceed ten per</u>
- 17 cent of the tax, interest, and penalty collected and enforced by
- 18 the department under section 1102-D.
- 19 Section 1104-D. Documentary Stamps. -- (a) The payment of the
- 20 tax imposed under this article shall be evidenced by the
- 21 <u>affixing of a documentary stamp or stamps to every document by</u>
- 22 the person making, executing, delivering or presenting for
- 23 recording such document. The stamps shall be affixed in such
- 24 manner that their removal will require the continued application
- 25 of steam or water, and the person using or affixing the stamps
- 26 shall write, stamp or cause to be written or stamped thereon the
- 27 initials of that person's name and the date upon which the
- 28 stamps are affixed or used so that the stamps may not again be
- 29 <u>used; provided that the Department of Revenue may prescribe such</u>
- 30 <u>other method of cancellation as it may deem expedient.</u>

- 1 (b) The department may, in its discretion, use documentary
- 2 <u>license meter impressions or similar indicia of payment in lieu</u>
- 3 <u>of stamps.</u>
- 4 Section 1105-D. Collection Agent. -- The recorder of deeds
- 5 shall be the collection agent for any political subdivision
- 6 levying a local realty transfer tax under this article. The
- 7 recorder of deeds shall pay tax, interest and penalty collected
- 8 <u>under this article over to the appropriate political subdivision</u>
- 9 <u>in accordance with section 6(c) of the act of November 1, 1971</u>
- 10 (P.L.495, No.113), entitled, as amended, "An act providing for
- 11 the compensation of county officers in counties of the second
- 12 through eighth classes, for compensation of district attorneys
- 13 <u>in cities and counties of the first class, for compensation of</u>
- 14 district election officers in all counties, for the disposition
- 15 of fees, for filing of bonds in certain cases and for duties of
- 16 certain officers."
- 17 Section 1106-D. Disbursements.--The tax, interest and
- 18 penalty that the Department of Revenue collects under this
- 19 article shall be remitted in the manner provided by law to the
- 20 appropriate recorder of deeds along with the "State Tax Payment
- 21 Imprint Receipt" which shall provide sufficient information for
- 22 the recorder of deeds to determine which political subdivisions
- 23 are entitled to the collections. The recorder of deeds shall
- 24 record the "State Tax Payment Imprint Receipt" whether or not
- 25 signed and acknowledged by the Department of Revenue and shall
- 26 index in the grantor/grantee index to the original document upon
- 27 which the tax has been paid. The department shall collect from
- 28 the taxpayer as part of its determination process the county
- 29 recording fee for the recording of the "State Tax Payment
- 30 Imprint Receipt."

- 1 <u>Section 1107-D. Proceeds of Judicial Sale.--The tax imposed</u>
- 2 <u>under this article shall be fully paid and have priority out of</u>
- 3 the proceeds of any judicial sale of real estate before any
- 4 other obligation, claim, lien, judgment, estate or costs of the
- 5 sale and of the writ upon which the sale is made. The sheriff or
- 6 other officer conducting the sale shall pay the tax imposed
- 7 under this article out of the first moneys paid to the sheriff
- 8 or officer in connection therewith. If the proceeds of the sale
- 9 are insufficient to pay the entire tax imposed under this
- 10 article, the purchaser shall be liable for the remaining tax.
- 11 <u>Section 1108-D. Failure to Affix Stamps.--No document upon</u>
- 12 which tax is imposed under this article shall at any time be
- 13 made the basis of any action or other legal proceeding, nor
- 14 shall proof thereof be offered or received in evidence in any
- 15 court of this Commonwealth or recorded in the office of any
- 16 recorder of deeds of any county of this Commonwealth unless a
- 17 documentary stamp or stamps as provided in this article have
- 18 been affixed thereto.
- 19 Section 1109-D. Determination and Notice of Tax; Review.--
- 20 (a) If any person fails to pay any tax imposed under this
- 21 article for which that person is liable, a political subdivision
- 22 may authorize the Department of Revenue to make a determination
- 23 of additional tax, penalty and interest due under this section
- 24 by the person. The determination will be based upon any
- 25 information which is within the possession or which will come
- 26 into the possession of the department. The determination will be
- 27 made within three years after the date of the recording of the
- 28 <u>document</u>, <u>subject to the following:</u>
- 29 (1) If the taxpayer underpays the correct amount of the tax
- 30 by twenty-five per cent or more, the tax may be assessed at any

- 1 time within six years after the date of the recording of the
- 2 document.
- 3 (2) If any part of an underpayment of tax is due to fraud or
- 4 an undisclosed, intentional disregard of rules and regulations,
- 5 the full amount of the tax may be assessed at any time.
- 6 (b) (1) Promptly after the date of such determination, the
- 7 <u>department shall send by mail a copy thereof to the person</u>
- 8 against whom it was made. Within ninety days after the date upon
- 9 which the copy of the determination was mailed, the person may
- 10 <u>file with the department a petition for redetermination of the</u>
- 11 taxes.
- 12 (2) Every petition for redetermination must state
- 13 specifically the reasons which the petitioner believes to be
- 14 entitled to redetermination and shall be supported by
- 15 <u>affirmation that it is not made for the purpose of delay and</u>
- 16 that the facts set forth therein are true.
- 17 (3) The department, within six months after the date of
- 18 filing of a petition for redetermination, shall dispose of the
- 19 petition. Notice of the action taken upon a petition for
- 20 redetermination shall be given to the petitioner promptly after
- 21 the date of redetermination by the department.
- 22 (c) A person shall have the right to review by the Board of
- 23 Finance and Revenue and appeal in the same manner and within the
- 24 same time as provided by law in the case of capital stock and
- 25 franchise taxes imposed upon corporations.
- 26 (d) (1) Notice of the action of the Board of Finance and
- 27 Revenue shall be given by mail to the political subdivision. A
- 28 political subdivision shall have the right to appeal in the same
- 29 manner and within the same time as provided by law for the
- 30 Commonwealth in the case of capital stock and franchise taxes

- 1 imposed upon corporations.
- 2 (2) The political subdivision may request in writing the
- 3 Office of General Counsel to render such legal advice and such
- 4 representation as are required concerning every matter and issue
- 5 arising in connection with an appeal from a decision of the
- 6 Board of Finance and Revenue.
- 7 <u>Section 1110-D. Lien.--(a) Any tax that the Department of</u>
- 8 Revenue determines to be due under this article and remains
- 9 unpaid after demand for the same, and all penalties and interest
- 10 thereon, shall be a lien in favor of the affected political
- 11 <u>subdivision upon the property, both real and personal, of the</u>
- 12 person but only after the lien has been entered and docketed of
- 13 record by the prothonotary of the county where such property is
- 14 situated.
- 15 (b) (1) At any time after it makes a determination of
- 16 <u>additional tax, penalty or interest under this article, the</u>
- 17 department may transmit to the prothonotaries of the respective
- 18 counties certified copies of all liens for the taxes, penalties
- 19 and interest under this article or copies of all liens under
- 20 Article XI-C and this article on a single form.
- 21 (2) A prothonotary receiving the lien shall enter and docket
- 22 the lien of record in the prothonotary's office, which lien
- 23 shall be indexed as judgments are now indexed.
- 24 (3) After the department's determination becomes final, a
- 25 writ of execution may directly issue upon the lien without the
- 26 issuance and prosecution to judgment of a writ of scire facias;
- 27 provided that not less than ten days before issuance of any
- 28 <u>execution on the lien, notice shall be sent by certified mail to</u>
- 29 the taxpayer at the taxpayer's last known post office address.
- 30 No prothonotary shall require as a condition precedent to the

- 1 entry of the liens, the payment of any costs incident thereto.
- 2 (c) (1) The lien imposed under this section shall have
- 3 priority from the date of its recording and shall be fully paid
- 4 and satisfied out of the proceeds of any judicial sale of
- 5 property subject thereto before any other obligation, judgment,
- 6 claim, lien or estate to which the property may subsequently
- 7 become subject, except costs of the sale and of the writ upon
- 8 which the sale was made, and real estate taxes and municipal
- 9 claims against such property, but shall be subordinate to
- 10 mortgages and other liens existing and duly recorded or entered
- 11 of record prior to the recording of the tax lien.
- 12 (2) In the case of a judicial sale of property subject to a
- 13 <u>lien imposed under this section upon a lien or claim over which</u>
- 14 the lien has priority, the sale shall discharge the lien to the
- 15 extent only that the proceeds are applied to its payment and the
- 16 <u>lien shall continue in full force and effect as to the balance</u>
- 17 <u>remaining unpaid.</u>
- 18 (d) A lien imposed under this article shall be equal in
- 19 priority to the lien imposed under Article XI-C.
- 20 <u>Section 1111-D. Refunds.--(a) Whenever the amount due upon</u>
- 21 <u>determination</u>, <u>redetermination</u> or <u>review</u> is <u>less than the amount</u>
- 22 paid on account thereof, the political subdivision shall refund
- 23 the difference.
- 24 (b) Where there has been no determination of unpaid tax,
- 25 application for refund shall be made to the political
- 26 <u>subdivision</u> in the manner prescribed by the act of December 31,
- 27 1965 (P.L.1257, No.511), known as "The Local Tax Enabling Act."
- 28 <u>Section 1112-D. Civil Penalties.--(a) If any part of any</u>
- 29 <u>underpayment of tax imposed under this article is due to fraud,</u>
- 30 an amount equal to fifty per cent of the underpayment shall be

- 1 added to the tax.
- 2 (b) In the case of failure to record a declaration required
- 3 under this article on the date prescribed therefor, unless it is
- 4 shown that such failure is due to reasonable cause, five per
- 5 cent of the amount of such tax shall be added to the tax if the
- 6 <u>failure is for not more than one month, with an additional five</u>
- 7 per cent for each additional month or fraction thereof during
- 8 which the failure continues, not exceeding fifty per cent in the
- 9 <u>aggregate</u>.
- 10 <u>Section 1113-D. Unlawful Acts and Penalty.--(a) It shall be</u>
- 11 <u>unlawful for any person to:</u>
- 12 (1) accept or present for recording or cause to be accepted
- 13 or presented for recording any document without the full amount
- 14 of tax thereon being duly paid;
- 15 (2) make use of any documentary stamp to denote payment of
- 16 any tax imposed under this article without cancelling such stamp
- 17 as required by this article or as prescribed by the Department
- 18 of Revenue;
- 19 (3) fail, neglect or refuse to comply with or violate the
- 20 rules and regulations prescribed, adopted and promulgated by the
- 21 department under this article;
- 22 (4) fraudulently cut, tear or remove from a document any
- 23 documentary stamp;
- 24 (5) fraudulently affix to any document upon which tax is
- 25 imposed under this article any documentary stamp which has been
- 26 cut, torn or removed from any other document upon which tax is
- 27 imposed under this article, or any documentary stamp of
- 28 insufficient value, or any forged or counterfeited stamp, or any
- 29 <u>impression of any forged or counterfeited stamp, die, plate or</u>
- 30 other article;

- 1 (6) wilfully remove or alter the cancellation marks of any
- 2 documentary stamp, or restore any such documentary stamp, with
- 3 <u>intent to use or cause the same to be used after it has already</u>
- 4 been used, or knowingly buy, sell, offer for sale, or give away
- 5 such altered or restored stamp to any person for use, or
- 6 knowingly use the same;
- 7 (7) knowingly have in his possession any altered or restored
- 8 documentary stamp which has been removed from any document upon
- 9 which a tax is imposed under this article, provided that the
- 10 possession of such stamps shall be prima facie evidence of an
- 11 <u>intent to violate the provisions of this clause; or</u>
- 12 (8) knowingly or wilfully prepare, keep, sell, offer for
- 13 sale, or have in his possession any forged or counterfeited
- 14 documentary stamps.
- (b) (1) Except as otherwise provided in clause (2), a
- 16 person who violates subsection (a) commits a misdemeanor of the
- 17 second degree.
- 18 (2) A person who violates subsection (a) (1), (2) or (3)
- 19 commits a summary offense.
- 20 (c) A person who makes a false statement of value or
- 21 declaration of acquisition, not believing the statement or
- 22 declaration to be true, commits a misdemeanor of the second
- 23 degree.
- 24 <u>Section 1114-D. Information.--Notwithstanding the provisions</u>
- 25 of any other act, the officer of a political subdivision
- 26 imposing a realty transfer tax or the authorized representative
- 27 of the officer may divulge to the Department of Revenue
- 28 information concerning the administration or collection of
- 29 realty transfer tax authorized by this article.
- 30 Section 5. Any ordinance or resolution providing for the

- 1 levying, assessment or collection of a tax upon a transfer of
- 2 real property or an interest in real property which has been
- 3 enacted by a political subdivision prior to the effective date
- 4 of this section shall continue in full force and effect, without
- 5 reenactment, insofar as the transactions upon which the tax is
- 6 levied, assessed or collected are also subject to the tax
- 7 imposed by Article XI-C of the act. The ordinance or resolution
- 8 shall continue in full force and effect with respect to
- 9 documents made, executed and delivered prior to the effective
- 10 date of this section.
- 11 Section 6. The following provisions shall apply to any
- 12 document made, executed, delivered, accepted or presented for
- 13 recording after November 30, 2005 ON OR AFTER THE EFFECTIVE DATE <
- 14 OF THIS ACT:
- 15 (1) The amendment of section 1101-D of the act.
- 16 (2) The amendment of section 1102-D of the act.
- 17 (3) The addition of section 1103-D of the act.
- 18 (4) The addition of section 1104-D of the act.
- 19 (5) The addition of section 1105-D of the act.
- 20 (6) The addition of section 1106-D of the act.
- 21 (7) The addition of section 1107-D of the act.
- 22 (8) The addition of section 1108-D of the act.
- 23 (9) The addition of section 1109-D of the act.
- 24 (10) The addition of section 1110-D of the act.
- 25 (11) The addition of section 1111-D of the act.
- 26 (12) The addition of section 1112-D of the act.
- 27 (13) The addition of section 1113-D of the act.
- 28 Section 7. Repeals are as follows:
- 29 (1) The following acts and parts of acts are repealed as
- 30 set forth in paragraph (2):

1 (i) Section 2(1) of the act of December 31, 1965 (P.L.1257, No.511), known as The Local Tax Enabling Act. 2 (ii) Section 652.1(a)(4) of the act of March 10, 3 4 1949 (P.L.30, No.14), known as the Public School Code of 5 1949. (2) The acts and parts of acts referred to in paragraph 6 (1) are repealed insofar as they are inconsistent with the 7 8 following provisions: 9 (i) The amendment of section 1111-C of the act. The addition of section 1114-C of the act. 10 11 (iii) The amendment of section 1101-D of the act. (iv) The amendment of section 1102-D of the act. 12 13 (v) The addition of section 1103-D of the act. (vi) The addition of section 1104-D of the act. 14 15 (vii) The addition of section 1105-D of the act. (viii) The addition of section 1106-D of the act. 16 17 (ix) The addition of section 1107-D of the act. 18 (x) The addition of section 1108-D of the act. 19 (xi) The addition of section 1109-D of the act. (xii) The addition of section 1110-D of the act. 20 (xiii) The addition of section 1111-D of the act. 21 22 (xiv) The addition of section 1112-D of the act. 23 (xv) The addition of section 1113-D of the act. (xvi) The addition of section 1114-D of the act. 24 25 Section 8. This act shall take effect immediately IN 90 <----

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DAYS.